EXECUTIVE SUMMARY Status Report of Current Regulatory and Legal Proceedings as of January 2, 2013

The following activity, as more fully described in the attached litigation report, has occurred since the report dated December 5, 2012 was circulated. New matters/proceedings since the last report are preceded by an asterisk '*'. Page numbers precede the matter description.

I. Complaints				
* 1	NESCOE FCM Renewables Exemption Complaint (EL13-34)	Dec 28 Jan 2	NESCOE files complaint CT PURA files notice of intervention	
* 1	Base ROE Complaint (2012) (EL13-33)	Dec 27	Complainants file further Complaint seeking a FERC order reducing the Base ROE from 11.14% to 8.7%; response date Jan 16	
2	HQ US FCA7 Complaint (EL13-25)	Dec 6 Dec 19 Dec 21	ISO submits answer Exelon intervenes; HQ US submits reply comments NEPOOL files an answer	
2	Brookfield FCA7 Complaint (EL13-23)	Dec 6 Dec 18-19 Dec 21	ISO submits answer Exelon, HQ US intervene NEPOOL files an answer; Brookfield files an answer and conditional partial withdrawal of Complaint	
	II.	Rate, ICR, F	FCA, Cost Recovery Filings	
3	ICR-Related Values and HQICCs - 2013/2014 ARA3 and 2014/2015 ARA2 (ER13-495)	Dec 21	NRG, NU intervene	
4	Dynegy RCM Add'l Cost Recovery (ER13-373)	Dec 14	FERC accepts Dynegy recovery of costs associated with the Reliability Commitment Mitigation process	
4	FCA7 Qualification Informational Filing (ER13-335)	Dec 6 Dec 21	ISO, NEPOOL submit answers Brookfield files an answer and conditional partial withdrawal of its Complaint in EL13-23	
4	ICR, HQICCs and Related Values - 2016/2017 Power Year (ER13-334)	Dec 31	FERC accepts ICR, HQICCs, and related values for the 2016/2017 Capability Year	
4	2013 NESCOE Budget (ER12-293)	Dec 27	FERC accepts 2013 NESCOE Budget	
5	2013 Capital Budget/2012 Q3 Capital Projects Report (ER13-192)	Dec 10 Dec 31	CT Agencies' answer ISO and NEPOOL answers FERC accepts 2013 Capital Budget and 2012 Q3 Capital Projects Report	
5	2013 Administrative Costs Budget (ER13-185)	Dec 10 Dec 13 Dec 20 Dec 31	ISO answers MMWEC/NHEC comments and Joint New England Agencies protest NEPOOL answers Joint New England Agencies protest Joint New England Agencies answer ISO and NEPOOL answers FERC accepts (effective Jan 1, 2013) but suspends 2013 Administrative Costs Budget, subject to refund and hearing and settlement judge procedures	
6	FCA5 Results Filing (ER11-3891)	Dec 31	VT DPS requests that the Settlement Agreement be dismissed and the hearing and Settlement Judge procedures be terminated	
III. Market Rule Changes, Interpretations and Waiver Requests				

Dec 21

* 7 FCM Static De-List Bid Changes (ER13-621) ISO and NEPOOL jointly file changes; comment date Jan 11

*	7	CSO Bilateral Transaction and Reconfiguration Auction Enhancements (ER13-585)	Dec 19	ISO and NEPOOL jointly file changes; comment date Jan 9
	7	Footprint Power Request for Limited Waiver of New Capacity Qual. Deadlines (ER13-468)	Dec 6 Dec 19 Dec 21	ISO submits answer NEPOOL intervenes, National Grid submits comments Footprint answers National Grid's comments
	8	TMNSR Procurement Revision. (ER13-465)	Dec 18	Dominion, Exelon, NU intervene doc-lessly
	8	Information Policy Pipeline Information-Sharing Changes (ER13-356)	Dec 13 Dec 14 Dec 19 Dec 26 Jan 2	FERC accepts but suspends for 5 months proposed changes, establishing settlement judge procedures; Chief Judge appoints Judge Philip C. Baten as Settlement Judge Settlement conference held; Judge Baten issues report recommending settlement judge procedures be terminated Chief Judge Wagner terminates settlement judge procedures ISO requests expedited rehearing of Dec 7 Order NEPGA responds to ISO's Dec 19 request New England Pipelines file answer
	9	Generator Audit Revisions (ER13-323)	Dec 12	ISO files answer to NRG limited protest
	9	CSO Termination: Holyoke (ER13-317)	Dec 31	FERC accepts termination of portion of CSO 16641
	9	Elimination of Regulation IBTs (ER13-270)	Dec 27	FERC accepts elimination of Regulation IBTs, effective Jan 1, 2013
	10	FCM Redesign Compliance Filing: FCA8 Revisions (ER12-953 et al.)	Dec 11 Dec 19 Dec 12-28	NEPGA requests extension of time to file comments FERC grants extension of time, to Dec 28, to file comments/protests Parties file interventions, comments, and protests
		IV. OATT A	mendments	s / TOAs / Coordination Agreements
	11	Order 1000 Compliance Filing (ER13-193; ER13-196)	Dec 6-14	Additional parties intervene; AWEA and RENEW, Belmont, CLF, CT DEEP, EMCOS, LS Power Transmission, MMWEC and NHEC, MA

V. Financial Assurance/Billing Policy Amendments

AG, MPUC, NESCOE, NHT, Organizations, PSEG, and Southern

New England States file comments and/or protests

No Activity to Report

	VI. Schedule 20/21/22/23 Changes			
*	13	Schedule 21-NGrid G-33 Line Emergency Switching Instructions Agreement (ER13-623)	Dec 26	National Grid files letter agreement; comment date Jan 16
	14	Schedule 21-GMP: Merger Revisions; Cancellation of Schedule 21-CVPS (ER12-2304)	Dec 6 Dec 13	GMP answers Cooperatives' Nov 21 protest GMP answers Cooperatives' Nov 28 pleading
	VII. NEPOOL Agreement/Participants Agreement Amendments			

No Activity to Report

	VIII. Regional Reports				
*	15	Quarterly Reports Regarding Non- Generating Resource Regulation Market Participation (ER08-54)	Dec 19	ISO files its 17th quarterly report	
			IX. M	embership Filings	
*	15	January 2013 Membership Filing (ER13-688)	Dec 31	<i>New Members</i> : Ethical Energy, BayRing Communications, HIKO Energy; <i>Terminations</i> : RLtec and Select Energy; comment date Jan 22	
*	15	Negawatt Additional Requirements for Market Participation (ER13-554)	Dec 13	ISO submits informational filing concerning additional conditions to Negawatt's participation in the New England Markets	
		X. Misc	ERO Rule	es, Filings; Reliability Standards	
	16	NERC Compliance Enforcement Initiative (RC11-6)	Dec 10-11	Regional Entities submit FFT process yearly survey responses	
*	16	Revised Reliability Standard: EOP- 004-2 (RD13-3)	Dec 31	FERC requests approval of Standard merging EOP-004-1 and CIP-001-2a; comment date Jan 30	
	17	Interpretation: CIP-004-4 R2, R3, R4 (RD12-6)	Dec 12	FERC approves interpretation	
	17	NOPR: Geomagnetic Disturbance Reliability Standards (RM12-22)	Dec 11-20	Over 50 parties file comments	
	18	NOPR: NPCC Regional Reliability Standard: PRC-006-NPCC-1 (RM12-12)	Dec 11	NERC, NPCC file reply comments	
	19	Order 773: Revised "Bulk Electric System" Definition and Procedures (RM12-7; RM12-6)	Dec 20	FERC issues Order 773 which revises the definition of and procedures concerning "Bulk Electric System"	
	19	NOPR: Revised Reliability Standard: FAC-003-2 (RM12-4)	Dec 14-26	20 parties file comments	
	20	Order 771: Availability of E-Tag Information to FERC Staff (RM11-12)	Dec 20	FERC issues Order 771 which grants FERC access to the complete e- Tags used to schedule the transmission of electric power interchange transactions in wholesale markets, effective Feb 26, 2013	
*	21	2013-2015 Reliability Standards Develop't Plan: (RM06-16 et al.)	Dec 31	NERC files 2013-2015 Reliability Standards Development Plan	
			XI. Misc.	- of Regional Interest	
*	22	203 Application: NEET / NEP (EC13-50)	Dec 13	NEET requests authorization to transfer Monroe HVDC Phase I Converter facility to NEP; comment date Jan 3	
	23	203 Application: NRG / GenOn (EC12-134)	Dec 13 Dec 14	FERC authorizes transaction Parties consummate merger	
	23	Foley v. UI: Rate Base Complaint (EL12-106)	Dec 19	UI submits response to 2 nd amended complaint	
*	24	LGIA – Oakfield (BHE/Evergreen/ISO) (ER13-678)	Dec 31	BHE/ISO file conforming LGIA; comment date Jan 22	
	25	LGIA – Cancellation of Sisk Wind LGIA (ER12-423)	Dec 19	FERC accepts cancelation of Sisk Wind LGIA	
	25	LGIA – CMP/Warren (ER13-262)	Dec 27	FERC accepts LGIA, effective Nov 1, 2012	
	25	MISO Methodology to Involuntarily Allocate Costs to Entities Outside Its Control Area (ER11-1844)	Dec 11 Dec 18 Dec 28	MISO and ITC move to lodge Dec 10 FERC order Judge Sterner issues Initial Decision Judge Sterner certifies Initial Decision and record	

January 2, 2013 Report			NEPOOL PARTICIPANTS COMMITTEE JAN 4, 2013 MEETING, AGENDA ITEM #7	
* 27	FERC Enforcement Action: EnerNOC (IN13-6)	Dec 14 Dec 17	Staff issues NoV concerning Ener NOC's New England activities FERC approves Agreement resolving OE's investigation of EnerNOC; EnerNOC required to pay a civil penalty of \$860,000, disgorge \$656,806, and to develop and maintain an effective compliance program	
	XII. Misc.	- Adminis	strative & Rulemaking Proceedings	
30	Order 770: Revisions to EQR Filing Processes (RM12-3)	Dec 12	FERC hold tech. conf. to review web-based approach to filing EQRs	
		XIII. Na	atural Gas Proceedings	
33	Natural Gas and Electric Market Coordination (AD12-12)	Dec 7	FERC staff issues notice of Feb 13 tech. conf. to elicit input related to information sharing and communications issues between the natural gas and electric power industries	
		Dec 19	Gas-electric focus group meeting; next meeting scheduled for Jan 23	
	XIV. State Proceedings & Federal Legislative Proceedings			
	No Developments to Report			
	XV. Federal Courts (Appeals of FERC Decisions)			

No Developments to Report

MEMORANDUM

TO: NEPOOL Participants Committee Member and Alternates
 FROM: Patrick M. Gerity, NEPOOL Counsel
 DATE: January 2, 2013
 RE: Status Report on Current Regional Wholesale Power and Transmission Arrangements Pending Before the Regulators, Legislatures, and Courts

We have summarized below the status through January 2, 2013 of key ongoing proceedings relating to NEPOOL matters before the Federal Energy Regulatory Commission ("FERC"), state regulatory commissions, and the Federal Courts and legislatures. If you have questions, please contact us.¹

I.

Complaints

• NESCOE FCM Renewables Exemption Complaint (EL13-34)

In a new matter since the last report, NESCOE instituted a complaint in response to the ISO's December 3 FCM compliance filing (see ER12-953 in Section III below) that proposes to implement buyer-side mitigation without an exemption for state-sponsored public policy resources. NESCOE asserts that the ISO's proposed offer floor mitigation construct will likely exclude from the FCM new renewable resources developed pursuant to state statutes and regulations, and thereby result in customers being forced to purchase more capacity than is necessary for resource adequacy. In response, NESCOE proposes an alternative renewables exemption (the "Renewables Exemption Proposal"), which it claims will "establish a path for certain renewable resources to count towards the region's resource adequacy goals while limiting the impact on the FCM clearing price." NESCOE requests that the FERC (1) initiate a "paper hearing" proceeding pursuant to Section 206 of the FPA, (2) find the ISO's proposed December 3 FCM Tariff revisions regarding buyer-side mitigation unjust and unreasonable; (3) find NESCOE's Renewables Exemption Proposal just and reasonable; (4) amend the ISO's proposed Tariff revisions to incorporate NESCOE's Renewables Exemption Proposal; and (5) grant NESCOE's motion for consolidation of ER12-953 with EL13-34. Unless otherwise ordered by the FERC, responses to the NESCOE MOPR Complaint will be due on or before January 17, 2013. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0663; slombardi@daypitney.com), Harold Blinderman (860-275-0357; hblinderman@daypitney.com) or Dave Doot (860-275-0102; dtdoot@daypitney.com).

• Base ROE Complaint (2012) (EL13-33)

In a new matter since the last report, Environment Northeast ("ENE"), Greater Boston Real Estate Board, National Consumer Law Center, and the NEPOOL Industrial Customer Coalition (the "Complainants") filed an additional complaint regarding the return on equity ("Base ROE") used in calculating formula rates for transmission service in the ISO's Open Access Transmission Tariff ("OATT"), seeking by this complaint to reduce the Base ROE from the still effective 11.14% to 8.7%. Complainants acknowledge that the Base ROE is already the subject of ongoing hearing procedures in EL11-66 (see below) but offer the following six reasons for the docketing of a further complaint addressing the Base ROE: (1) the FERC has held that the pendency of a Section 206 investigation into a public utility's ROE does not immunize that ROE from investigation through a second Section 206 complaint proceeding; (2) promoting the Congressionally-directed symmetry of remedies as between FPA §§ 205 and 206 (i.e. a fair symmetry requires that Complainants be free to file a complaint requesting further rate decreases based on later

¹ Capitalized terms used but not defined in this filing are intended to have the meanings given to such terms in the Second Restated New England Power Pool Agreement (the "Second Restated NEPOOL Agreement"), the Participants Agreement, or the ISO New England Inc. Transmission, Markets and Services Tariff (the "ISO Tariff").

common equity cost data without regard to the status of prior complaints since TOs could file at any time for an increase); (3) this complaint would ensure the FERC could set an ROE below the 9.2% requested in EL11-66 if the evidence leads there; (4) to reset the TOs' zone of reasonableness through updated proxy group analysis; (5) greater assurance that their consent would be required to complete an ROE settlement; and (6) to establish a further 15-month refund period. To the extent the FERC does not summarily grant the reduction to 8.7%, Complainants ask that this matter be set for evidentiary hearing, and that it be consolidated for purposes of hearing and decision with EL11-66. The TOs' answer and all interventions or protests must be filed on or before January 16, 2013. A copy of the Complaint can be found on-line at http://elibrary.ferc.gov/idmws/common/opennat.asp?fileID=13142514. If you have any questions concerning this matter, please contact Joe Fagan (202- 218-3901; jfagan@daypitney.com) or Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• HQ US FCA7 Complaint (EL13-25)

As previously reported, H.Q. Energy Services (U.S.) Inc. ("HQUS") filed, on November 28, 2012, a Complaint formalizing the complaint contained in its protest submitted in response to the ISO's FCA7 Informational Filing in ER13-355 (see Section III below). In this Complaint, HQUS asks the FERC to direct the ISO to revise the Tariff in time to permit HQUS' import capacity wheeled through NYISO to participate in FCA7 should the FERC (i) determine that the ISO appropriately administered the Tariff and (ii) fail to grant a waiver of the Tariff requirements in these circumstances. HQUS asserts that, without notice or change to the System Rules and Procedures, the ISO failed to qualify its imports as a deliverable source of capacity for purposes of FCA7, notwithstanding its qualification in the previous five consecutive auctions, a result which it claims is unjust and unreasonable. On December 6, the ISO filed an answer in this, the Brookfield FCA7 Complaint, and FCA7 Qualification Informational Filing proceedings indicating, with respect to the HOUS complaint, that the ISO does not oppose the waiver request given it now has sufficient information to qualify HQ US' resources for FCA7 if the FERC grants a waiver of the qualification deadlines. The ISO asked that, should the FERC grant the waiver, HQUS be ordered to provide its financial assurance deposit within five business days of such an order. If the FERC grants the waiver request, and HQUS submits its financial assurance as required, HQ US will be qualified to participate in FCA7 consistent with their revised qualification values. On December 19, HQ US submitted a pleading to clarify that, if the FERC allows the HQ-NY capacity to be qualified for FCA7 in ER13-335, HQUS will file a motion to withdraw its Complaint without prejudice to re-filing a similar complaint if HOUS and the ISO cannot agree on the appropriate standards for import qualification in the future. NEPOOL also filed an answer on December 21, to reinforce that the Tariff should be enforced as filed, or waived if and as appropriate, and any changes to the Tariff should not be offered prior to, and without the benefit of, full stakeholder consideration in the Participant Processes. This matter is pending before the FERC. If you have any questions concerning this matter, please contact Dave Doot (860-275-0102; dtdoot@daypitney.com) or Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• Brookfield FCA7 Complaint (EL13-23)

In a similar complaint, Brookfield Energy Marketing LP ("Brookfield"), on November 21, alleged that the ISO unjustly and unreasonably disqualified certain Brookfield capacity—that had participated in FCAs for years without issue—from participating in FCA7. Specifically, Brookfield alleges that the ISO disqualified Brookfield's capacity based on the application of a deliverability standard for import resources that does not exist in the ISO Tariff. Brookfield explained that the Complaint, in addition to its protest in the FCA7 Informational Filing proceeding, was necessary to ensure that the FERC can address Brookfield's requested relief (to rescind the QDN and qualify the full requested amount of capacity from Erie Boulevard and Carr Street for participation in FCA7). Brookfield also requested that the FERC direct the ISO to revise its Tariff "to recognize the adequacy of the deliverability assurances provided by NYISO (vis-à-vis the MOU, the NYISO-issued CRIS rights, and the Coordination Agreement) for purposes of qualifying capacity backed by External Resources located in the NYCA for participation in ISO-NE FCAs."

On December 6, the ISO filed an answer in this, the HQ US FCA7 Complaint, and FCA7 Qualification Informational Filing proceedings indicating, with respect to the Brookfield complaint, that the ISO does not oppose the waiver request given it now has sufficient information to qualify Brookfield's resources for FCA7 if the FERC grants a waiver of the qualification deadlines. The ISO asked that, should the FERC grant the waiver, Brookfield be ordered to provide its financial assurance deposit within five business days of such an order. If the FERC grants the waiver request, and Brookfield submits its financial assurance as required, Brookfield will be qualified to participate in FCA7 consistent with their revised qualification values. NEPOOL also filed an answer on December 21, to reinforce that the Tariff should be enforced as filed, or waived if and as appropriate, and any changes to the Tariff should not be offered prior to, and without the benefit of, full stakeholder consideration in the Participant Processes. Finally, also on December 21, Brookfield filed an answer and a partial and conditional withdrawal of its Complaint, noting that should the FERC grant the requested waiver and Brookfield's capacity is fully qualified for FCA7, then its Complaint will be withdrawn, without prejudice to Brookfield raising its arguments in future stakeholder process or FERC proceeding. If you have any questions concerning this matter, please contact Dave Doot (860-275-0102; dtdoot@daypitney.com) or Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• Base ROE Complaint (EL11-66)

The FERC issued on May 3, 2012 an order on the Base ROE Complaint, establishing hearing and settlement judge procedures due to identified issues of material fact that could not be resolved based upon the record before it and a finding that the issues would be more appropriately addressed in the hearing and settlement judge procedures ordered.² The FERC set the refund effective date at October 1, 2011, as requested. As previously reported, a number of State, consumer, and consumer advocate parties (the "Complainants")³ filed on September 30, 2011 a complaint against the New England Transmission Owners ("TOS")⁴ seeking a FERC order reducing the 11.14 percent Base ROE used in calculating formula rates for transmission service in the ISO's OATT to 9.2 percent. Complainants stated that "due to changes in the capital markets since the *Bangor Hydro* proceeding,⁵ the [Base ROE] is no longer just and reasonable." Settlement judge procedures before Judge Judith A. Dowd were ultimately unsuccessful. Chief Judge Wagner issued an order on August 2, 2012 terminating those procedures and designating ALJ Michael J. Cianci as the proceeding's Trial Judge. The current procedural schedule in this case calls for the issuance of an initial decision by September 10, 2013. If you have any questions concerning this matter, please contact Joe Fagan (202- 218-3901; jfagan@daypitney.com) or Pat Gerity (860-275-0533; pmgerity@daypitney.com).

II. Rate, ICR, FCA, Cost Recovery Filings

ICR-Related Values and HQICCs - 2013/2014 ARA3, 2014/2015 ARA2, and 2015/2016 ARA1 (ER13-495)

On November 30, 2012, the ISO and NEPOOL jointly filed materials that identify the Installed Capacity Requirement ("ICR"), Local Sourcing Requirements ("LSR"), Maximum Capacity Limits ("MCL") (collectively, the "ICR-Related Values") and Hydro Quebec Interconnection Capability Credits ("HQICCs") for the third annual reconfiguration auction ("ARA") for the 2013/2014 Capability Year to be held March 1, 2013, the second ARA for the 2014/2015 Capability Year to be held in August 2013, and the first ARA for the 2015/2016 Capability Year to be held in June 2013. The ICR-Related Values and HQICCs were supported by the Participants Committee through the approval of the October 3, 2012 Consent Agenda. A January 30, 2013 effective date was requested. Interventions were filed doc-lessly by NRG and NU. This matter is pending before the FERC. If you have any questions concerning these matters, please contact Eric Runge (617-345-4735; <u>ekrunge@daypitney.com</u>).

⁴ TOs are Bangor Hydro, CMP, National Grid, New Hampshire Transmission ("NHT"), NSTAR, NUSCO on behalf of its operating company affiliates CL&P, WMECO, and PSNH, UI, Unitil and Fitchburg, and Vermont Transco.

⁵ <u>See Bangor Hydro-Elec. Co. et al.</u>, 117 FERC ¶ 61,129 (2006) ("Opinion 489") at PP 79-81, *order on reh'g*, <u>Bangor Hydro-Elec. Co. et al.</u>, 122 FERC ¶ 61,265 (2008) at PP 30-34.

² <u>Martha Coakley, Mass. Att'y Gen et al.</u>, 139 FERC ¶ 61,090 (2012) ("Base ROE Complaint Order") The May 3 order was not challenged and is final.

³ Complainants are Martha Coakley, Mass. Att'y Gen. ("MA AG"), the Conn. Public Utilities Regulatory Authority ("CT PURA"), Mass. Dep't of Pub. Utils. ("MA DPU"), New Hampshire Pub. Utils. Comm. ("NH PUC"), George Jepsen, Conn. Att'y Gen. ("CT AG"), CT OCC, Maine Off. of the Pub. Advocate ("ME OPA"), New Hampshire Off. of the Consumer Advocate, ("NH OCA"), Rhode Island Div. of Pub. Utils. and Carriers ("RI PUC"), Vermont Dep't of Pub. Srvc ("VT DPS"), MMWEC, AIM, TEC, Power Options, and the IECG.

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• Dynegy RCM Add'l Cost Recovery (ER13-373)

On December 14, the FERC accepted a request by Dynegy Marketing and Trade ("Dynegy") to recover, pursuant to Appendix A to Market Rule 1 § 15, \$199,316 in costs associated with the Reliability Commitment Mitigation ("RCM") process for certain assets for which it acts as Lead Market Participant. Specifically, Dynegy requested (i) \$184,501 in IMM-determined under-recovered fuel and variable operating and maintenance costs and (ii) \$14,815.25 in incurred-to-date regulatory costs for the mitigation of Maine Independence Station Units A & B on nine occasions during September 2012. Unless the December 14 order is challenged, this proceeding will be concluded. If you have any questions concerning this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• FCA7 Qualification Informational Filing (ER13-335)

On November 6, 2012, the ISO submitted its informational filing (the "FCA7 Informational Filing") for qualification in FCA7. The ISO is required under Market Rule Section 13.8.1 to submit an informational filing with the FERC containing the determinations made by the ISO for the upcoming Forward Capacity Auction ("FCA") at least 90 days prior to each auction. FCA7 is scheduled to begin February 4, 2013. The Informational Filing contained the ISO's determinations that four Capacity Zones, Maine, Connecticut, NEMA, and Rest of Pool, will be modeled for FCA7. The Informational Filing reported that there will be 35,342 MW of existing capacity in FCA7 competing with 1,738 MW of new capacity under a procurement limit of 32,968 MW (ICR minus HQICCs). The ISO reported also that there were a total of 433 MW of de-list bids.

Comments on the FCA7 Informational Filing were due November 21, 2012. Motions to intervene without comments were filed by NRG, NU, and Exelon. Protests were filed by HQ US and Brookfield (see Section I above), who each argued that the ISO unjustly and unreasonably failed to qualify their import capacity resources based on the application of a import resource deliverability standards that do not exist in the Tariff and had not been applied the same way in previous FCAs. Footprint's comments requested waiver of the qualification deadlines so that its new project could participate in FCA7 at a full capacity of 674 MW, rather than the 570 MWs qualified by the ISO (see Docket No. ER13-468 in Section III below).

On December 6, the ISO filed and NEPOOL filed answers in this proceeding. The ISO explained that it does not oppose the waiver requests submitted by Brookfield, Footprint, and HQUS. The ISO asked that, should the FERC grant the waivers, the parties granted a waiver be ordered to provide their financial assurance deposit within five business days of such an order. If the FERC grants the waivers requested, and the parties submit their financial assurance as required, the parties will each be qualified to participate in FCA7 consistent with their revised qualification values. NEPOOL also filed an answer on December 21 to reinforce that the Tariff should be enforced as filed, or waived if and as appropriate, and any changes to the Tariff should not be offered prior to, and without the benefit of, full stakeholder consideration in the Participant Processes. This matter is currently pending before the FERC. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• ICR-Related Values and HQICCs - 2016/2017 Power Year (ER13-334)

On December 31, the FERC accepted the ICRs, Hydro Quebec Interconnection Capability Credits ("HQICCs") and related values (Local Sourcing Requirements ("LSR"), Maximum Capacity Limit "MCL")) for the 2016/2017 Capability Year jointly filed by the ISO and NEPOOL. The values will be used in FCA7 to be held in February 2013. With a 2016/2017 ICR of 34,023 MW (reflecting tie benefits of 1,870 MW) and HQICCs of 1,055/mo., the net amount of capacity to be purchased in FCA7 to meet the ICR will be 32,968 MW. The LSR for the Connecticut and NEMA/Boston Load Zones are 7,603 MW and 3,209 MW, respectively; the MCL for the Maine export-constrained Load Zone is 3,709 MW. Unless the December 31 letter order is challenged, this matter will be concluded. If you have any questions concerning this matter, please contact Eric Runge (617-345-4735; ekrunge@daypitney.com).

• 2013 NESCOE Budget (ER13-293)

On December 27, the FERC accepted the budget and rate for funding NESCOE's 2013 operations. As previously reported, the 2013 Operating Expense Budget for NESCOE is \$2,106,280, and will result in a charge of \$.00855 per kilowatt of Monthly Network Load. Unless the December 27 order is challenged, this proceeding will be

concluded. If there are any questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• 2013 Capital Budget and 2012 Q3 Capital Projects Report (ER13-192)

On December 31, the FERC accepted (i) the ISO's proposed capital budget and supporting materials for calendar year 2013 ("2013 Capital Budget"), effective January 1, 2013, and (ii) the ISO's Capital Projects Report and Schedule of Unamortized Costs covering the third quarter ending September 30, 2012 (the "2012 Q3 Report"), effective October 1, 2012.⁶ As previously reported, the 2013 Capital Budget was contested, with CT Agencies⁷ requesting the FERC consider the 2013 Capital and Administrative Costs Budgets at the same time, set the Budgets for evidentiary hearing, and to "reform [the ISO's] budget-making process to allow more meaningful input from the states whose residents pay for the budget and to conduct an evidentiary hearing if one is requested by any affected state commission." In accepting the 2013 Capital Budget, the FERC found that the ISO supported the costs in the 2013 Capital Budget, including those of the listed and reasonably included conceptual projects, as just and reasonable.⁸ The FERC rejected as beyond the scope of the proceeding CT Agencies' proposed reforms to the budget process, including the requests to require (i) the ISO to file its administrative and capital budgets together, (ii) the ISO to provide its final budgets to state commissions prior to submitting them to the FERC, and (iii) the FERC to establish standard hearing procedures for ISO capital budgets.⁹ The FERC noted, however, the ISO's commitment to include the states' feedback as part of its future budget filings, and that the ISO could submit future budget filings together if it so chooses.¹⁰ Unless the 2013 Capital budget Order is challenged, with any challenges due on or before January 30, 2013, this matter will be concluded. If there are any questions on this matter, please contact Paul Belval (860-275-0381; pnbelval@daypitney.com).

• 2013 Administrative Costs Budget (ER13-185)

Also on December 31, the FERC accepted the proposed Tariff revisions for the recovery of the ISO's 2013 administrative costs (the "2013 Revenue Requirement"), but suspended them for a nominal period to become effective January 1, 2013, subject to refund, and established hearing and settlement judge procedures. As previously reported, the 2013 Revenue Requirement is \$165 million, with the ISO's administrative costs (i.e., the 2013 Core Operating Budget) at \$135.5 million. Joint New England Agencies¹¹ and MMWEC/NHEC protested the filing, urging the FERC to hold an evidentiary hearing as to whether the resulting rates are just and reasonable; Joint New England Agencies also requested the FERC direct changes to the ISO budget process ("to allow more meaningful input from the states and to provide sufficient time for review" and "oversight") for 2014.

In setting the 2013 Revenue Requirement for hearing, the FERC encouraged the parties to make every effort to settle their disputes before the hearing procedures are commenced, and indicated that the hearing will be held in abeyance pending the outcome of settlement judge procedures. The FERC rejected as beyond the scope of the proceeding the Joint New England Agencies' proposed reforms to the budget process. However, the FERC expects the ISO to fulfill its commitments to schedule a meeting with all interested state agencies on the budgets at least 60 days in advance of its annual budget filings and to include state feedback as part of its future budget filings.¹² The FERC also noted that the ISO may submit its capital and administrative budgets together if it so chooses.

The parties are free to request a particular settlement judge on or before January 7, 2013. The Chief ALJ has until January 15 to appoint a settlement judge, and the settlement judge must convene a first settlement conference,

⁸ <u>Id.</u> at P 20.

¹⁰ <u>Id.</u> at P 23.

¹² <u>Id.</u> at P 33.

⁶ <u>ISO New England Inc.</u>, 141 FERC ¶ 61,275 (2012).

⁷ "CT Agencies" are the CT PURA, CT AG, and CT OCC.

⁹ <u>Id.</u> at PP 20-22.

¹¹ "Joint New England Agencies" are the CT PURA, CT AG, CT OCC, ME OPA, NH OCA, RI PUC, and the RI AG.

and report on the results of that conference on or before January 30, 2013. In their joint concurrence, Commissioners LaFleur and Moeller acknowledged the latest FERC directives that may impose the need for additional resources, and stated that budget increases, even substantial increases, were not *per se* unreasonable, but highlighted that the ISO ultimately bears the burden of defending and adequately supporting its request for resources. If there are any questions on this matter, please contact Paul Belval (860-275-0381; pnbelval@daypitney.com).

• FCA5 Results Filing (ER11-3891)

As previously reported, the FERC accepted the results of the fifth FCA ("FCA5"), with the exception of Entergy's dynamic de-list bid for Vermont Yankee ("VY"), which was set for hearing and settlement judge procedures.¹³ VY's Dynamic De-List Bid was rejected for reliability reasons. In the FCA5 Results Order, the FERC indicated that its preliminary analysis was that the VY dynamic de-list bid "had not been shown to be just and reasonable and may be unjust, unreasonable, unduly discriminatory or preferential, or otherwise unlawful.¹⁴ Noting that it could not resolve the issue on the record before it and that the issue would be "more appropriately addressed in the hearing and settlement judge procedures.", the FERC set the issue for hearing and settlement judge procedures.¹⁵

On September 14, Entergy Nuclear Power Marketing, Entergy Nuclear Vermont Yankee, the ISO, the MA AG, and the VT DPS (collectively, the "Settling Parties") submitted a Settlement Agreement to resolve the open issues set for hearing in Docket No. ER11-3891-000. The Settlement Agreement addressed how VY would be treated in FCA5 (and FCA3) under specifically identified scenarios, including two where VY would be relieved of its Capacity Supply Obligation ("CSO") for the 2014-15 Capacity Commitment Period ("CCP") and not subject to capacity replacement costs if it ceases operations in identified instances where it must comply with requirements of state or federal law ("VT Requirements"). Comments on the Settlement Agreement were filed on October 4 by NEPOOL and FERC Staff. As discussed at the October 3 Participants Committee meeting, NEPOOL indicated in its comments its opposition to the Settlement Agreement, at least until such time as the ISO presents and discusses the proposed CSO relief within the Participants Process, and urged the Settlement Judge to hold the Settlement Agreement in abeyance until that happens. Reply comments were submitted on October 15 by ISO-NE, VT DPS, and FERC Staff and on October 16 by NRG. On October 23, NEPOOL filed an Answer to the reply comments.

In a letter to Entergy dated November 15, 2012, the ISO, pursuant to Market Rule Section 13.2.5.2.5, notified Entergy that the VY FCA5 Dynamic De-list Bid request had, following additional study and analysis, been accepted and VY de-listed. In light of that determination, the VT DPS, on December 31, requested that the FERC dismiss the Settlement Agreement filed on September 14, 2012 and (2) terminate the hearing and Settlement Judge procedures in this docket. NEPOOL supported that request, which is pending before the FERC.

• FCA1 Results Remand Proceeding (ER08-633)

As previously reported, the DC Circuit issued on December 23, 2011, a *per curiam* order¹⁶ that PSEG's May 2010 petition for review be granted, remanding the FERC's orders in this proceeding¹⁷ for further consideration. In particular, the FERC must (i) determine whether PSEG's position (that it should receive the full (unprorated) floor price for all its resources that it could not prorate) would be an appropriate way to interpret the then-existing Market Rules and, if not, (ii) respond to PSEG's objections that any contrary result would result in "undue discrimination" and would be "inconsistent with the fundamental policy goals" of FCM. On October 15, 2012, PSEG filed a motion requesting that the FERC issue an order on remand directing the ISO to pay PSEG the full FCA floor price without further delay (for PSEG, the difference totaling \$2.8 million plus interest). Since the last report, the ISO filed on

¹⁶ <u>PSEG Energy Res. & Trade LLC and PSEG Power Conn. LLC v. FERC</u>, No. 10-1103, 2011 U.S. App. LEXIS 25659, (D.C. Cir. Dec. 23, 2011).

¹⁷ <u>ISO New England Inc.</u>, 123 FERC ¶ 61,290 (2008); *reh'g denied*, 130 FERC ¶ 61,235 (2010), *remanded*, <u>PSEG</u> <u>Energy Res. & Trade LLC and PSEG Power Conn. LLC v. FERC</u>, No. 10-1103, 2011 U.S. App. LEXIS 25659, (D.C. Cir. Dec. 23, 2011).

¹³ <u>ISO New England Inc.</u>, 137 FERC ¶ 61,056 (2011).

¹⁴ <u>Id</u>. at P 26.

¹⁵ <u>Id</u>.

October 31 an answer to PSEG's October 15 motion. On November 1, Connecticut Generators¹⁸ submitted comments supporting PSEG's request and a few of the Connecticut Generators moved to intervene out-of-time. This matter remains pending before the FERC.

III. Market Rule Changes, Interpretations and Waiver Requests

• FCM Static De-List Bid Changes (ER13-612)

On December 21, the ISO and NEPOOL jointly filed changes to the FCM Static De-List Bid provisions. Specifically, the changes provide Lead Market Participants with additional flexibility to adjust Static De-List Bids after submission, while preserving the ability of a Lead Market Participant to elect, in the case of Permanent De-List Bids and Export Bids, to have the ISO-determined bid entered into the FCA no later than 15 days after the submission of the informational filing. A February 19, 2013 effective date was requested. These changes were supported by the Participants Committee at its November 2, 2012 meeting. Comments on this filing, if any, are due on or before January 11. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0533; pmgerity@daypitney.com).

• CSO Bilateral Transaction and Reconfiguration Auction Enhancements (ER13-585)

On December 19, the ISO and NEPOOL jointly filed changes to the FCM rules related to Capacity Supply Obligation ("CSO") Bilaterals and reconfiguration auctions. Specifically, the rule changes will (i) allow Market Participants to submit CSO Bilaterals before the current submission windows open; (ii) move the second annual reconfiguration auction to August (rather than May) each year; and (iii) permit Real-Time Emergency Generation ("RTEG") Resources to shed their CSOs in reconfiguration auctions, with effective dates of September 1, 2013 (upon two weeks' prior notice), April 1, 2013, and April 19, 2013, requested, respectively. The changes were supported by the Participants Committee by way of the November 2 Consent Agenda. Comments on this filing, if any, are due on or before January 9, 2013. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• Correction to ISO-NE eTariff Section III.A.15.2 (ER13-510)

On December 4, the ISO filed a correction to restore to Section 15.2 of Market Rule 1 Appendix A the last clause that was inadvertently dropped when that Section was moved from Section 10.2 and clause (iii) added in a September 15, 2011 filing in Docket No. ER11-4540. The ISO re-submitted a number of corrected eTariff Records to correct each version of Appendix A filed since that time. NEPOOL filed a motion to intervene on December 5. No comments on this filing were submitted and this matter is pending before the FERC. If you have any questions concerning this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• Footprint Power Request for Limited Waiver of New Capacity Qualification Deadlines (ER13-468)

On November 28, Footprint Power ("Footprint") requested a limited waiver of the New Capacity Qualification Deadlines for FCA7 so that its new quick-start, gas-fired combined cycle facility in the NEMA/Boston load zone can participate in FCA 7 at a FCA Qualified Capacity of 674 MW, rather than the 570 MW identified in its Qualification Determination Notice ("QDN"), now that the relevant technical analysis has confirmed that needed transmission upgrades could be in service by June 2016 (information unavailable at the time of qualification). Footprint noted its understanding that the ISO does not have an objection to this waiver request. On December 6, the ISO confirmed that understanding, submitting an answer indicating that it does not oppose Footprint's waiver request and, should the FERC grant the Footprint waiver request, requesting that Footprint be ordered to submit its financial assurance deposit within five business days of a FERC ruling, to qualify the Facility at 674 MW for FCA7. Exelon and NEPOOL intervened doc-lessly. On December 19, National Grid submitted comments urging the FERC to

¹⁸ "Connecticut Generators" are CP Energy Marketing (US) Inc. and Bridgeport Energy LLC (collectively, "Capital Power"); Dominion Resources Services ("Dominion"); Milford Power Co. and EquiPower Resources Management (collectively, "EquiPower"); NRG Power Marketing, Conn. Jet Power, Devon Power, Middletown Power, Montville Power, Norwalk Power, and Somerset Power (collectively, "NRG"); and PPL EnergyPlus.

consider the implications of Footprint seeking an order from the MA DPU for an out-of-market long-term contract for capacity, while at the same time pursuing its waiver request in this proceeding. In particular, National Grid noted its concerns (i) that, based on comments submitted in a MA DPU proceeding, the possibility that Footprint might simply walk away from an FCM obligation if an out-of-market contract for capacity is not ordered by the MDPU; (ii) that Footprint's approach could end up either double-selling capacity at an unjust and unreasonable rate, or undercutting FCM price signals through an out-of-market subsidy; and (iii) the seriousness of Footprint's allegations regarding the failure of FCM. On December 21, Footprint answered National Grid's comments, asserting that it has now satisfied all requirements to qualify as a capacity resource, and National Grid's characterizations of its comments were incorrect. This matter is currently pending before the FERC. If you have any questions concerning this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• TMNSR Procurement Revision (ER13-465)

As previously reported, the ISO and NEPOOL jointly filed changes to the procurement of Ten-Minute Non-Spinning Reserve ("TMNSR") in the Forward Reserve Market (the "TMNSR Procurement Revision") on November 27, 2012. The Revision permits the procurement of additional TMNSR if system conditions forecasted for the Forward Reserve Procurement Period indicate an amount of TMNSR equal to 50% of the forecasted largest first contingency would be insufficient, on its own, to meet Real-Time Operating Reserve requirements. A March 1, 2013 effective date was requested. The Revision was supported by the Participants Committee by way of the November 2 Consent Agenda. Doc-less interventions were filed by Dominion, Exelon, and NU. No comments on the Revision were filed, which is pending before the FERC. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• Information Policy Pipeline Information-Sharing Changes (ER13-356)

On December 7, 2012, the FERC accepted, but suspended for 5 months (to become effective June 14, 2013) the revisions to the Information Policy proposed by the ISO and filed on November 13, 2012, to allow the ISO to disclose, pursuant to a nondisclosure agreement ("NDA") between the ISO and a pipeline company, confidential forecast and Real-Time output information concerning natural gas-fueled generation from resources located within the New England Control Area to operating personnel of the interstate natural gas pipeline companies that serve those resources (the "ISO Changes").¹⁹ In accepting the changes, the FERC stated that the ISO Changes had "not been shown to be just and reasonable and may be unjust, unreasonable, unduly discriminatory or preferential, or otherwise unlawful" and set the ISO Changes for accelerated settlement judge procedures.²⁰ The ISO's request for interim action was dismissed as moot.

As previously reported, although the ISO Changes were supported by the Participants Committee at its November 9 special meeting with an 81.72% vote in favor, an Alternative NDA was also supported by the Participants Committee at the November 9 meeting, by a vote of 95.73% in favor, and was filed by NEPOOL on November 23, 2012. NEPOOL supported the ISO's stated goal to allow the ISO to provide interstate pipeline operators with additional information concerning specific resources for the purpose of maintaining reliability, but asked the FERC to consider the additional protections for affected generators that the Alternative NDA provides, but only so long as the FERC confirms that the ISO and the pipelines are bound to the Alternative NDA.

Settlement Proceedings. On December 7, 2012, Chief Judge Wagner appointed Judge Philip C. Baten as the Settlement Judge for these proceedings and scheduled a settlement conference for December 13, 2012. Judge Baten reported that, after considerable discussions at the December 13 technical conference, the parties were unable to reach a settlement and he recommended that the settlement procedures be terminated. Chief Judge Wagner terminated the settlement proceedings on December 14.

Rehearing and Post-Settlement Developments. On December 19, the ISO requested expedited rehearing and clarification of the December 7 Order, asking the FERC (i) to find the ISO Changes just and reasonable or, in the

¹⁹ <u>ISO New England Inc.</u>, 141 FERC ¶ 61,196 (2012), *reh'g requested* ("December 7 Order").

²⁰ <u>Id.</u> at P 31.

alternative, to reduce the suspension of those tariff changes to one day and replace the references to "refund" with a reference to "further orders in this proceeding"; and (ii) to clarify that the pipelines may engage in informationsharing without violating the Natural Gas Act and other applicable laws and regulations. In a response to the ISO's request, NEPGA recommended that the FERC allow sharing of confidential information per the NDA, subject to the following conditions: (1) allowing the NDA to go into effect for the winter period, without prejudice to parties' future litigation positions; (2) requiring the ISO to notify Market Participants when their confidential information is shared and a brief summary of the information disclosed; and (3) adopting limits on the sharing of information with pipelines to periods when such sharing is operationally necessary. On January 2, 2013 the New England Pipelines submitted a pleading agreeing with the ISO's request for expedited rehearing and clarification of the December 7 Order and, in alternatively, if the FERC does not grant the rehearing and clarification proposed by the ISO, supporting the interim solution proposed by NEPGA on December 26. The ISO's request for rehearing is pending before the FERC, with FERC action required on or before January 18, 2013, or the request will be deemed denied.

If you have any questions concerning this matter, please contact Dave Doot (860-275-0102; <u>dtdoot@daypitney.com</u>), Joe Fagan (202-218-3901; <u>jfagan@daypitney.com</u>), or Sebastian Lombardi (860-275-0663; <u>slombardi@daypitney.com</u>).

• Generator Audit Revisions (ER13-323)

On November 6, the ISO and NEPOOL jointly filed changes that revise the auditing requirements and procedures for generators participating in the New England Markets ("Audit Revisions"). Specifically, the Audit Revisions change the manner in which the fast start capability of off-line reserve resources are audited, memorialize the requirements and procedures for auditing the maximum claimed capability of generation resources, and establish a series of "parameter" audits to test operating parameters that the ISO relies upon in making generator commitment and operational decisions. A June 1, 2013 effective date was requested. The revisions to Section 9.5.3 of Market Rule 1 (CLAIM10/CLAIM30 auditing) and to Market Rule 1 Appendix F were supported by the Participants Committee by way of the August 3 Consent Agenda; revisions to Market Rule 1 Sections 1.5 and 1.7.11 were separately considered and supported by the Participants Committee at the same meeting. Motions to intervene without comments were filed by GenOn and NU. Comments supporting the Audit Revisions were submitted by MPUC, NECPUC, and NHPUC. NRG submitted a limited protest requesting that the FERC (i) direct that costs of both participant-initiated audits and ISO-initiated audits be allocated to Network Load and not only to participants with Real-Time Load Obligations; and (ii) confirm that a Qualifying Audit conducted in 2010/2011 would satisfy the "once in the previous three years" requirement. On December 12, the ISO submitted an Answer to NRG's limited protest, indicating (i) the Generator Audit Revisions do not preclude the use of an audit performed in 2010/2011 to satisfy the Winter Seasonal Claimed Capability audit requirement for 2013/2014; (ii) why it is appropriate to require generators to pay the costs for demonstrating their capability; and (iii) why it is appropriate to allocate audit costs based on RTLO. The Audit Revisions are pending before the FERC. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• CSO Termination: Holyoke (ER13-317)

On December 31, the FERC accepted, as requested, the termination of a portion of a CSO for Resource 16641 held by Project Sponsor Holyoke Gas & Electric Department and filed by the ISO. Unless the December 31 order is challenged, this proceeding will be concluded. If you have any questions concerning this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• Elimination of IBTs for Regulation (ER13-270)

On December 27, the FERC accepted changes that eliminate internal bilateral transactions ("IBTs") for Regulation, effective January 1, 2013. As previously reported, the ISO and NEPOOL noted in their joint November 1 filing that no IBTs for Regulation had been submitted since 2004 and, in light of the non-use, eliminating them would be more efficient than addressing potential collateralization concerns with them. Unless the December 27 order is challenged, this proceeding will be concluded. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• FCM Conforming Changes Reflecting PRD Full Integration (ER12-1627)

FERC action on the ISO's proposed changes, filed April 26, 2012, to make the FCM Market Rules consistent with the price-responsive demand ("PRD") full integration rules (currently scheduled to become effective on June 1, 2017), remains pending. As previously reported, these changes were considered, but not supported, by the Participants Committee at its February 10, 2012 meeting. Interventions were filed by Calpine, Exelon, IPR-GDF Suez, MA DPU, and NU. Comments were filed by NEPOOL (more fully describing the Participant Processes), NECPUC (largely supporting the filing, but requesting approval of the conforming changes be conditioned on a requirement for the ISO to explore in the stakeholder process "the development of standards or additional rules that provide sufficient definition to demand resources on what qualifies as competitive offering behavior"), and NEPGA (supporting the filing). Protests were filed by DR Supporters,²¹ IECG, and Verso. DR Supporters protested the must offer requirement, including the "absence of any written criteria or rules regarding what constitutes an appropriate offer," and requested that if the rules are accepted, the ISO be required to articulate the mechanisms by which resources "can avoid dispatch with sufficient certainty to maintain the baseline integrity" required under the Market Rules. IECG's limited protests addressed issues related to the reclassification of DR Resources as generation, while Verso challenged the ISO's proposal to prevent demand side resources from receiving capacity payments above their level of purchases. On June 1, the ISO filed an Answer to the protests of DR Supporters, IECG, Verso, and to the NECPUC comments. On June 13, Verso answered the ISO's June 1 answer, asserting that current Tariff language would not appropriately cover, and the ISO's filing should not be accepted prior to the development of fully vetted tariff sheets that govern, the division of demand response capacity payments into two parts (demand response capacity payments up to the level of retail purchases and generation capacity for the net supply to the grid). On June 15, IECG answered the ISO's June 1 answer requesting that the FERC reject without prejudice the ISO's proposed reclassification of DR Resources as generation and require that DR resources be allowed to participate under current rules pending development of additional changes. On June 22, the ISO filed answers to the June 13 Verso and June 15 IECG answers and on June 22, DR Supporters filed an answer to the ISO's June 1 answer. As noted above, this matter is pending before the FERC. If you have any questions concerning this matter, please contact Dave Doot (860-275-0102; dtdoot@daypitney.com) or Sebastian Lombardi (860-275-0663; slombardi@daypitney.com).

• FCM Redesign Compliance Filing: FCA8 Revisions (ER12-953 et al.)

On December 3, 2012, the ISO and the PTO AC filed revisions to the FCM and FCM-related rules in the Tariff ("FCA8 Revisions") in response to a number of FERC orders,²² including: (i) implementation of a buyer-side offer-floor mitigation mechanism, (ii) reduction of the Dynamic De-List Bid Threshold to \$1.00/kW-month, (iii) elimination of the remaining uses of the Cost of New Entry ("CONE"), and (iv) the complete removal of the FCA administrative price floor. In addition, the ISO asked the FERC to retain, for FCA8 and beyond, the four capacity zones to be used in FCA7, pending further analysis of zonal issues by the ISO and stakeholders in a process that the ISO indicated would begin in the second quarter of 2013. All of the changes were requested to become effective for FCA8, with the Financial Assurance Policy-related changes to become effective February 26, 2013 and the remainder of the changes to become effective February 12, 2013. The package of FCA8 Revisions filed was considered but not supported by the Participants Committee at its November 3, 2012 meeting.

Interventions were filed by: AWEA, CT OCC, EMI, EPSA, GDF Suez, HQUS, MPUC, National Grid, NICC, PPL, and RENEW. Comments and protests were filed by: NEPOOL, APPA//NPPA/NRECA, Capital Power, CLF, CT AG, CT OCC, CT PURA, EMCOS, EnerNOC, EPSA, Exelon, Massachusetts,²³ MA AG, MMWEC and NHEC, NEPGA, NESCOE, NRG, NU, PSEG, and TransCanada. A detailed summary of the comments and protests is included with this report with the materials for the January 4, 2013 meeting. This matter is pending before the FERC. If you have any questions concerning this matter, please contact Sebastian Lombardi (860-275-0663;

²¹ "DR Supporters" are EnerNOC, Comverge, Viridity Energy, NEPOOL Industrial Customer Coalition ("NICC") and Wal-Mart Stores.

²² See ISO New England Inc. and New England Power Pool Participants Committee, 135 FERC ¶ 61,029 (2011) ("April 13, 2011 Order"); ISO New England Inc. and New England Power Pool Participants Committee, 138 FERC ¶ 61,027 (2012) ("January 19, 2012 Order").

²³ "Massachusetts" is the MA DPU and MA DOER.

<u>slombardi@daypitney.com</u>), Harold Blinderman (860-275-0357; <u>hblinderman@daypitney.com</u>) or Dave Doot (860-275-0102; <u>dtdoot@daypitney.com</u>).

• Tie Benefits Calculation and Allocation (ER08-41)

The ISO's January 14, 2010 update in this proceeding remains pending. As previously reported, the ISO filed, on January 14, 2010, an update to the joint ISO/NEPOOL November 26, 2008 report²⁴ regarding the plan to study and develop proposals to resolve issues related to the modeling of internal transmission constraints and tie benefits associated with individual lines. In the January 14, 2010 Update, the ISO proposed to comprehensively review and attempt to resolve during 2010 all outstanding and identified tie benefits issues (including the so-called "Reserved Issues", issues raised during 2009 stakeholder meetings, and tie benefits-related issues raised in Docket No. ER10-438) through a NEPOOL stakeholder process and to make a filing with the FERC on or before a date that will allow any related Market Rule or Tariff changes to be effective in time for FCA5 (covering the 2014/2015 Capacity Commitment Period). At its February 5, 2010 meeting, the Participants Committee considered and voted on the ISO's January 14 proposal. The ISO's Proposal received 43.25% support from the Participants Committee. On February 8, 2010, NEPOOL filed comments reflecting the results of that consideration and vote. NESCOE submitted a motion to intervene out-of-time and comments on February 12, 2010. If you have any questions concerning these matters, please contact Eric Runge (617-345-4735; ekrunge@daypitney.com).

IV. OATT Amendments / TOAs / Coordination Agreements

• Order 1000 Compliance Filing (ER13-193; ER13-196)

As previously reported, the ISO and PTO AC ("Filing Parties") submitted an Order 1000 compliance filing for the region on October 26, 2012. The filing consisted of a "Primary Filing" package (ER13-193) and a "Contingent Filing" package (ER13-196) for reliability and market efficiency upgrades. The Primary Filing consists of changes to Attachment K that add a public policy transmission planning process to the existing planning process. Under the Primary Filing, the ISO and the PTOs also seek to retain the PTO exclusive right to build and own reliability and market efficiency transmission upgrades contained in the Regional System Plan.

The Contingent Filing, which would only go into effect if the FERC first finds pursuant to a *Mobile-Sierra* analysis that the PTO exclusive right to build and own transmission is contrary to the public interest, consists of revisions that would implement competitive processes for developing, building and owning reliability and market efficiency transmission in the Regional System Plan. The Contingent Filing provides for an exception to the competitive, project-based reliability process for identified reliability needs where the year of need is more than five years from the completion of the relevant needs assessment study. Under the exception, the PTO's would retain their exclusive right. Aside from the exclusive PTO right to develop, build and own transmission, the Primary and Contingent Filings contain the same features, including the process for public policy transmission upgrades.

The Filing Parties requested an effective date that is 60 days after a FERC order accepting the filing. The ISO/PTO AC Compliance Filing was supported by only 17.1% of the Participants Committee at its October 3 meeting. An amended package of compliance changes (the "NHT Proposal") was, however, supported by the Participants Committee and was submitted on an informational basis by NEPOOL on November 16, 2012. The deadline for the submission of comments is December 10, 2012. On October 26, the Filing Parties moved to jointly consolidate these filings, which were separated due to eTariff requirements. Action on that motion remains pending.

²⁴ The 2008 Tie Benefits Report indicated that the stakeholder process would begin early during the second quarter of 2009 and would be completed in time for any proposed Market Rule 1 or other Tariff changes to be filed with the FERC before February 1, 2010. See ISO New England Inc. and New England Power Pool, 126 FERC ¶ 61,180 (2009).

Responding to requests filed by the ISO/RTO Council, State Public Interest Organizations, and others, the TOs²⁵ requested that the FERC set that date for answers and reply comments 45 days from the date comments are filed. Action on that request also remains pending.

Interventions were filed by CT OCC, Exelon, Iberdrola Renewables, NEPOOL, NH OCA, NH PUC, NRECA, NRG, PowerOptions, and Transource Energy. Comments and protests were filed by AWEA and RENEW, Belmont, CLF, CT DEEP, EMCOS, LS Power Transmission, MMWEC and NHEC, MA AG, MPUC, NESCOE, NHT, Organizations,²⁶ PSEG, Southern New England States.²⁷ This matter is pending before the FERC. If you have any comments or concerns, please contact Eric Runge (617-345-4735; <u>ekrunge@daypitney.com</u>).

• NPC-Supported Revisions to Attachment K and MR1 – Reliability Review of Rejected De-List Bids (ER12-1914)

On October 26, the FERC rejected the ISO's August 30 compliance filing in this proceeding, and directed a new compliance filing be submitted on or before November 26.²⁸ As previously reported, the FERC conditionally accepted, on July 31, a revised package of changes to the regional planning process set forth in Attachment K to the ISO OATT ("Attachment K Revisions"), and to Section 13.2.5.2.5(g) of Market Rule 1 ("Market Rule Revisions").²⁹ The Attachment K revisions clarify how resources that have a one-year Static or Dynamic De-List Bid or a Permanent De-List Bid rejected for reliability reasons are treated in the RSP process, and how resources that have Non-Price Retirement Requests rejected for reliability reasons are treated in the planning process. The Market Rule Revisions are intended (i) to ensure that the Market Rules do not impose on the ISO obligations that it cannot satisfy and (ii) to provide Market Participants sufficient, timely information in order to inform their plans for changes in their capacity resources and bids in future FCM auctions (whether and to what extent further changes to the Market Rule can be made to reflect enhancements to the timing and nature of information published by the ISO will be discussed during strategic and long-term FCM design efforts). The FERC conditioned its acceptance of the Revisions on a submission by the ISO (on or before August 30) of revised Tariff sheets that expressly reflect its understanding that the reference in Section 4.1(c)(iv) of the Attachment K Revisions to "prior to the start of each new capacity qualification period" means the "show of interest (start)" date included in the FCM Manual's "Master Forward Capacity Market Schedule."³⁰

First Compliance Filing. The ISO submitted an unopposed compliance filing on August 30 which, as indicated above, was rejected. In rejecting the compliance filing, the FERC found the "proposed use of the term "New Capacity Qualification Deadline" could be applied in a manner inconsistent with [the ISO's] previous statements in its June 1, 2012 filing and is at odds with the [FERC's] findings in the [July 31 Order]."³¹ Accordingly, the FERC required that a revised Tariff sheet be submitted that "expressly defines "new capacity qualification period" (or any alternate term) with reference to a date that correlates with the "show of interest (start)" date."³²

Second Compliance Filing. The change directed by the FERC in the Compliance Order was presented to, and recommended for Participants Committee support by, the Transmission Committee at its November 16, 2012 meeting. In accordance with the Compliance Order, the ISO submitted the second compliance filing on November 26, 2012. The Participants Committee supported the Second Compliance Filing changes at its December 7 Annual

²⁵ Bangor-Hydro, CMP, National Grid, NU, UI, and VELCO.

²⁶ "Organizations" are Environment Northeast, the National Consumer Law Center ("NCLC"), the Natural Resources Defense Council ("NRDC"), and the Sustainable FERC Project.

²⁷ "Southern New England States" are the MA DPU, RI PUC, and CT PURA.

²⁸ ISO New England Inc., 141 FERC ¶ 61,072 (2012) ("Compliance Order").

²⁹ <u>ISO New England Inc.</u>, 140 FERC ¶ 61,088 (2012) ("July 31 Order"). The July 31 Order was not challenged and is final and unappealable.

³⁰ <u>Id.</u> at P 32.

³¹ Compliance Order at P 7.

³² <u>Id.</u> at P 10.

Meeting. This matter is pending before the FERC. If you have any questions concerning this matter, please contact Eric Runge (617-345-4735; <u>ekrunge@daypitney.com</u>).

• Capability Resource Ratings (ER11-2216)

Action on MMWEC's request for rehearing of the FERC's January 28, 2011 Capability Clarifications Order³³ continues to be deferred. As previously reported, the revisions to Tariff accepted by the FERC were described as clarifying the controlling order/hierarchy of documents relied upon by the ISO to establish the energy and capacity output levels for certain Existing Generating Capacity Resources ("Capability Clarifications"). The filing parties (the ISO and the PTO AC) asserted that the Capability Clarifications addressed what the FERC found ambiguous in a July 2010 order in EL10-58,³⁴ namely, the controlling order of approval documents and data used by the ISO to establish the CNR Capability of an existing generating resource. The Capability Clarifications were considered by the Participants Committee at its October 18, 2010 meeting, but ultimately not supported. In accepting the Capability Clarifications, the FERC addressed protests filed by Dominion, MMWEC, and PSEG. The FERC found that the changes were consistent with, and not a collateral attack on, the FERC's July 2010 order, and provide equal treatment to resources seeking to change capacity limits. In addition, the FERC was also persuaded that interconnection agreements are a more reliable means of determining the CNR Capability ratings, and declined to direct the use of the MW ratings in the CELT Report. MMWEC requested rehearing of the Capability Clarifications Order on February 24, 2011, but requested the FERC defer action on the merits of the rehearing request until completion of the process under which the CNR rating for Stony Brook is currently under review. MMWEC stated that if it was able to secure adequate relief, it would so inform the FERC and withdraw the rehearing request; if not, it would ask the FERC to address the merits of its rehearing request. The FERC issued on March 24, 2011 a tolling order affording it additional time to consider the MMWEC rehearing request, which for now remains pending before the FERC. If you have any questions concerning this proceeding, please contact Eric Runge (617-345-4735; ekrunge@daypitney.com).

V. Financial Assurance/Billing Policy Amendments

No Activity to Report

VI. Schedule 20/21/22/23 Changes

• Schedule 21-NGrid G-33 Line Emergency Switching Instructions Agreement (ER13-623)

On December 26, 2012, National Grid filed an agreement regarding the Emergency Switching Instructions for the G-33 Line between Brattleboro, VT and Hinsdale, NH between itself and Green Mountain Power. The Letter Agreement is designated as Service Agreement No. TSA-NEP-85 under Schedule 21-NEP of the Tariff. National Grid asked that the FERC waive its requirements, to the extent necessary, to allow the agreement become effective as of April 9, 2012. Comments on this filing are due on or before January 16, 2013. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• Schedule 21-BHE: Cancellation of Evergreen Wind LSA (ER13-480)

As previously reported, BHE and the ISO filed a notice canceling the Local Service Agreement ("LSA") between BHE, Evergreen Wind Power V, LLC ("Evergreen Wind") and the ISO for long-term conditional Firm Local Point-to-Point Service (previously designated as Original Service Agreement No. 66 under Schedule 21- BHE of the ISO Tariff) as a result of the Point of Receipt becoming PTF. No comments on the November 30 filing were submitted and this matter is pending before the FERC. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

³³ <u>ISO New England Inc. and the Participating Trans. Owners Admin. Comm.</u>, 134 FERC ¶ 61,057 (2011) ("Capability Clarifications Order"), *reh'g requested*.

³⁴ See <u>PSEG Power Conn. LLC v. ISO New England Inc.</u>, 132 FERC ¶ 61,022 at P 6 (2010).

• Schedule 21-FG&E: Corrections, Conforming and Clean Up Changes (ER13-474)

Also on November 30, 2012, Fitchburg Gas & Electric Company ("FG&E") filed conforming and nonsubstantive changes to Schedule 21-FG&E. Specifically, the filing corrects the FERC's eTariff viewer to reflect revisions approved in Docket Nos. ER11-3916 and ER12-1453. FG&E states that the remainder of the changes are to make conforming and non-substantive changes to Schedule 21-FG&E to correct typographical errors, update references and terms, add clarification, and improve usability of Schedule 21-FG&E. No comments on this filing were submitted and this matter is pending before the FERC. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• Schedule 21-GMP: Merger Revisions; Cancellation of Schedule 21-CVPS (ER12-2304)

As previously reported, the FERC accepted on September 24 the revised schedules and notices of cancellation filed by Green Mountain Power ("GMP") in this proceeding, but suspended the provisions, subject to refund, and established hearing and settlement judge procedures.³⁵ In its September 24 order, the FERC stated that its "preliminary analysis indicates that Applicants' proposed Schedules 21-GMP and 20A-GMP and notices of cancellation have not been shown to be just and reasonable, and … raise issues of material fact that cannot be resolved based on the record before us and are more appropriately addressed in the hearing and settlement judge procedures we order."³⁶ Accordingly, the Chief Administrative Law Judge was directed to appoint a settlement judge, who was directed to convene a settlement conference as soon as practicable after his or her designation. On October 3, Chief Judge Wagner designated Judge Karen V. Johnson as the settlement judge, and a first settlement conference was held on October 17. On November 6, Judge Johnson issued a status report (i) indicating that the participants continued to negotiate and exchange documents and were optimistic that they will be able to reach a settlement in the near future; and (ii) recommending that settlement judge procedures be continued. On November 14, Chief ALJ Wagner issued an order continuing the settlement judge procedures.

On October 23, VEC and WEC ("Cooperatives") requested rehearing of the September 24 order, asserting that the FERC failed to appropriately address the *Mobile Sierra* claim contained in VEC's Protest and further explained in WEC's Answer. On October 24, WEC separately filed a motion for clarification and/or rehearing requesting that the FERC correct three statements in the September 24 order concerning positions taken by WEC in this proceeding. On November 19, 2012, the FERC issued a tolling order affording it additional time to consider the VEC and WEC requests, which remain pending before the FERC.

Cooperatives submitted on November 21 and November 28 pleadings protesting the Notice of Effective Date filed by GMP on October 31, 2012 as to its Schedule 21-GMP, and moving to strike from the record GMP's motion to lodge in this proceeding a 2000 letter order that, according to GMP, has a bearing on the treatment of certain costs in its pending rate case before the FERC. GMP answered the pleading on December 6 and 13, respectively. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

VII. NEPOOL Agreement/Participants Agreement Amendments

No Activity to Report

³⁵ <u>ISO New England, Inc., Central Vt. Pub. Srvc. Corp. and Green Mountain Power Corp.</u>, 140 FERC ¶ 61,239 (2012), *reh'g requested.*

³⁶ <u>Id.</u> at PP 21-22.

VIII. Regional Reports

• Quarterly Reports Regarding Non-Generating Resource Regulation Market Participation (ER08-54)

The ISO filed its seventeenth report on December 19, 2012. As previously reported, the ISO committed in the August 5, 2008 Regulation Filing to provide the FERC with quarterly reports on its progress in implementing and carrying out market rule revisions to allow non-generating resources to provide Regulation, including the Alternative Technologies Pilot Program.³⁷ In the 17th report, the ISO indicated that it had "continued internal design work and technical evaluation of regulation market changes in light of the issues raised by the February 17, 2011 Notice of Proposed Rulemaking." The ISO stated also that, in accordance with the existing provisions of Market Rule 1, Appendix J, as soon as the Order 755 compliance tariff changes have been implemented, the Pilot Program will terminate and non-generation alternative resources will provide regulation service pursuant to the new tariff provisions. However, the FERC rejected the proposed Order 755 compliance changes and directed that new compliance changes be filed within 90 days. The ISO expects to provide further information on the expected effective date for the Order No. 755 compliance changes (and the changes to end the Pilot Program) when the new compliance filing is submitted in February 2013. These reports are not noticed for public comment.

IX. Membership Filings

• January 2013 Membership Filing (ER13-688)

On December 31, 2012, NEPOOL requested that the FERC accept (i) the memberships of Ethical Energy Benefit Co. (Supplier Sector); Freedom Ring Communications, LLC d/b/a BayRing Communications (Market Participant End User): and HIKO Energy (Supplier Sector), effective January 1, 2013; and (ii) the termination of the Participant status of RLtec and Select Energy (each also January 1, 2013). Comments on this filing are due on or before January 21, 2013.

• Negawatt Additional Requirements for Market Participation (ER13-554)

On December 13, 2012, the ISO submitted, pursuant to Section II.A.1(b) of the Financial Assurance Policy, an informational filing reporting on additional conditions to participation in the New England Markets that will be imposed on Negawatt Business Solutions ("Negawatt"). Those additional conditions, which also apply to Negawatt's membership in NEPOOL, were supported by the Participants Committee at its December 7 annual meeting. A description of the conditions is set forth in the notice of actions for and minutes of the December 7 meeting, and will be included in the NEPOOL membership filing containing Negawatt's materials. The ISO's informational filing was not noticed for public comment.

• December 2012 Membership Filing (ER13-493)

On November 30, 2012, NEPOOL requested that the FERC accept (i) the membership of Iron Energy (Supplier Sector), effective December 1, 2012; and (ii) the termination of the Participant status of SESCO Enterprises (November 1, 2012) and Moose River Lumber and MRL Energy (December 1, 2012). This matter is pending before the FERC.

X. Misc. - ERO Rules, Filings; Reliability Standards

Questions concerning any of the ERO Reliability Standards or related rule-making proceedings or filings can be directed to Pat Gerity (860-275-0533; *pmgerity@daypitney.com*).

³⁷ <u>See</u> Market Rule 1 revisions regarding the provision of Regulation by non-generating resources, <u>ISO New England</u> <u>Inc. and New England Power Pool</u>, Docket Nos. ER08-54-000 and -001 (filed Aug. 5, 2008) (the "Regulation Filing").

• FFT Report: November 2012 (RC13-2)

NERC submitted on November 30, 2012, its Find, Fix, Track and Report ("FFT") informational filing for the month of November 2012. The November FFT resolves 40 possible violations of 16 Reliability Standards that posed a risk minimal risk to bulk power system ("BPS") reliability, but which have since been remediated.³⁸ The 25 Registered Entities involved each submitted a mitigation activities statement of completion. These filings are for information only and will not be noticed for public comment by the FERC.

• NERC Compliance Enforcement Initiative (RC11-6)

As previously reported, FERC conditionally accepted NERC's compliance enforcement initiative and mechanisms described in its filing and summarized in previous reports. In accepting the initiative, the FERC required NERC to make a 60-day compliance filing, and directed NERC to submit 2 informational filings.³⁹ In the 60-day compliance filing, NERC was directed to explain the principles it will employ in evaluating an entity's compliance history in connection with the FFT process. In addition, NERC was directed to file the 6 and 12-month reports it committed to, with the 6-month report due concurrently with the 60-day compliance filing; the 12-month report, March 15, 2013. The FERC indicated that it plans to use 12-month report as an opportunity to consider any changes to the FFT process and to any of the limited conditions adopted in the order. In a May 31 order, the FERC clarified that, to be eligible for FFT treatment, an affidavit certifying mitigation of possible violations of Reliability Standards must be verified by a corporate officer or, if no corporate officers exist, an executive or person in an equivalent leadership position, in any case with personal knowledge of the mitigation.⁴⁰

On September 20, 2012, the FERC accepted NERC's 60-day compliance filing.⁴¹ In accepting the filing, the FERC stated its expectation that the Regional Entities will consistently apply the conditions outlined in the FFT Order relating to qualification for FFT treatment, documentation of possible violations as FFTs, accountability and deterrence. Though it refused to mandate the use of standardized processes and forms at that time, the FERC encouraged NERC and the Regional Entities to consider implementation of such processes and/or forms.⁴² The September 20 order required NERC to file, and NERC filed on October 12, its training materials developed to facilitate the implementation of FFT determinations. No comments on the October 12 filing were submitted on or before the November 13, 2012 comment date and this filing is pending before the FERC.

Yearly Survey of FFTs. On November 26, the FERC sent letters to each of the Regional Entities requesting, for a random sample of FFTs, "all data, correspondence, and other supporting information used by your staff to evaluate and conclude that these possible violations qualified for FFT treatment. In addition, provide evidence that the issue was successfully remediated, ... and a brief narrative explaining the submitted materials." The yearly survey was contemplated by P 73 of the March 15, 2012 order accepting the FFT process.⁴³ Responses to the survey were due and filed by the Regional Entities on or before December 11, 2012. The survey submissions were not noticed for public comment, but are available on the FERC's eLibrary.

• Revised Reliability Standard: EOP-004-2(RD13-3)

On December 31, 2012 NERC filed for approval a Standard that merges EOP-004-1 and CIP-001-2a in order to provide a comprehensive approach to reporting disturbances and events that have the potential to impact the reliability of the BES. The proposed Reliability Standard requires Responsible Entities to have an Operating Plan for reporting applicable events to NERC and others (e.g., Regional Entities, applicable Reliability Coordinators and law

⁴⁰ <u>N. Am. Elec. Reliability Corp.</u>, 139 FERC ¶ 61,168 (2012) at PP 7-8.

⁴¹ <u>N. Am. Elec. Reliability Corp.</u>, 140 FERC ¶ 61,215 (2012).

⁴² <u>Id.</u> at P 12.

⁴³ <u>N. Am. Elec. Reliability Corp.</u>, 138 FERC ¶ 61,193 (2012).

 $^{^{38}}$ Only possible violations that pose a minimal risk to Bulk-Power System reliability to be eligible for FFT treatment. See N. Am. Elec. Reliability Corp., 138 FERC ¶ 61,193 (2012) at PP 46-56.

³⁹ <u>N. Am. Elec. Reliability Corp.</u>, 138 FERC ¶ 61,193 (2012), *clarification granted in part and reh'g denied*, 139 FERC ¶ 61,168 (2012).

enforcement) within 24 hours of the event according to the procedure specified in their Operating Plan. The proposed Reliability Standard provides for timely event analysis and ensures that NERC can develop trends and prepare for a possible next event. The revised Standard is proposed to become effective the first day of the first calendar quarter that is six months following the effective date of a Final Rule in this docket. Comments on this filing are due on or before January 30, 2013.

• Revised Reliability Standard: VAR-002-2b(RD13-1)

On November 21, 2012 NERC filed for approval a Standard that clarifies in Requirement R1 that a communication between a Generator Operator and a Transmission Operator is not necessary during start-up or shutdown of a generator. The revised Standard is proposed to become effective the first day of the first calendar quarter following the effective date of a Final Rule in this docket. Comments on this filing are due on or before January 8, 2013.

• Interpretation: CIP-004-4 R2, R3, R4 (RD12-6)

On December 12, 2012, the FERC approved an interpretation of Requirements R2, R3, and R4 to Reliability Standard CIP-004-4 (Personnel and Training) that clarifies (i) an individual can be granted supervised physical access to Critical Cyber Assets, and, under those circumstances, Requirements R2 R3, and R4 would not apply; and (ii) that any cyber access, whether "supervised" or not, must be authorized pursuant to CIP-004-4 requirements. Unless the December 12 letter order is challenged, this proceeding will be concluded.

• Interpretation: CIP-002-4 R3 (RD12-5)

NERC's August 1, request for approval of a proposed interpretation of Requirement R3 to Reliability Standard CIP-002-4 (Critical Cyber Asset Identification) remains pending. As previously reported, the interpretation clarifies (i) that the list of examples provided in Requirement R3 of CIP-002-4 are illustrative, and not an exhaustive list, of the types of Cyber Assets that may be Critical Cyber Assets; and (ii) the meaning of the language "essential to the operation of the Critical Asset". On August 20, NERC submitted an errata filing. No comments on the initial or errata filings were submitted and this matter is pending before the FERC.

• Interpretation: CIP-006-4 R1.1 (RD12-3)

On May 23, NERC filed for approval a proposed interpretation of Requirement R1.1 to all versions of Reliability Standard CIP-006 (Cyber Security — Physical Security of Critical Cyber Assets). At highest level, the interpretation clarifies that Requirement R1.1 of CIP-006-4 does not apply to wiring. No comments were filed by the June 13 comment date and this filing is pending before the FERC.

• NOPR: Geomagnetic Disturbance Reliability Standards (RM12-22)

As previously reported, the FERC issued on October 18 a NOPR proposing to direct NERC to submit for approval Reliability Standards that address the impact of geomagnetic disturbances ("GMD") on BPS reliability.⁴⁴ The FERC proposes a two-staged implementation. In the first stage, the FERC would direct NERC to file, within 90 days of the effective date of a final rule in this proceeding, one or more Reliability Standards that require BPS owners and operators to develop and implement operational procedures to mitigate the effects of GMDs consistent with the reliable operation of the BPS. In the second stage, the FERC would direct NERC to file, within six months of the effective date of a final rule in this proceeding, one or more Reliability Standards that require owners and operators of the BPS to conduct initial and on-going assessments of the potential impact of GMDs, focusing first on the most critical BPS assets. Comments on the NOPR were due December 24, 2012.⁴⁵

56 sets of comments were submitted. Almost uniformly, commenters concurred that the risk to the BPS from GMD was a significant concern that should be addressed, although there was a strong undercurrent at the outset that the FERC's proposal may be at best premature or, at worst, without sufficient technical and/or legal basis to establish the need for one or more new or modified Reliability Standards to address GMD. In general, commenters

⁴⁴ <u>Reliability Standards for Geomagnetic Disturbances</u>, 141 FERC ¶ 61,045 (2012).

⁴⁵ The NOPR was published in the <u>Fed. Reg.</u> on Oct. 24, 2012 (Vol. 77, No. 206) pp. 64,936-64,943.

acknowledged that the current body of science on GMDs does not permit the nature of GMD events to be defined with as much clarity as is desired. In the absence of strong consensus on the technical specifications of a GMD event, some concluded as a threshold matter that there was not yet sufficient basis to conclude a GMD Standard was needed. A number of commenters suggested that industry efforts already underway, particularly NERC's Geomagnetic Disturbance Task Force ("GMDTF"), be completed before much, if any, progress is made towards GMD Standard development. In light of the circumstances, some argued that it would be unwise, if not unlawful, to compel NERC to act on the FERC's proposed rule. Should NERC develop GMD Standards, however, most commenters cautioned against the imposition of a "one-size fits all" approach, favoring instead implementation that accounts for differences in location, function, and risk profile. There was a clear recognition that the benefits of any GMD mitigation mechanism must be cost effective and justified. There is also an acknowledgement that there should be for all Functional Entities a mechanism for recovery of costs incurred in compliance with GMD Standards. Finally, most, but not all, commenters indicated that the NOPR provides insufficient time or unrealistic timeframes in which to develop the GMD Standards, though thoughts on what would be sufficient, realistic, or acceptable varied widely. This matter is pending before the FERC.

• Revised Reliability Standard: MOD-028-2 (RM12-19)

On August 24, NERC filed for approval proposed clarifications to its Area Interchange Methodology (MOD-028-2). NERC explained that the proposed revisions clarify the timing and frequency of Total Transfer Capability calculations needed for Available Transfer Capability calculations. The revised Standard is proposed to become effective the first day of the first calendar quarter following FERC approval. As of the date of this report, a comment date has not been set.

• Revised Reliability Standards: FAC-001-1, FAC- 003-3, PRC-004-2.1a, PRC-005-1.1b (RM12-16)

On July 30, NERC filed for approval proposed revisions to four Reliability Standards, including VRFs, VSLs, and implementation plans, for Facility Connection Requirements (FAC-001-1), Transmission Vegetation Management (FAC-003-3), Analysis and Mitigation of Transmission and Generation Protection System Misoperations (PRC-004-2.1a) and Transmission and Generation Protection System Maintenance and Testing (PRC-005-1.1b). NERC explained that the proposed revisions to the Reliability Standards address the application of Reliability Standards to generator interconnection Facilities (generator tie-lines). The Standards will obviate the need to register all generators as Transmission Owners and/or Transmission Operators with respect to generator interconnection Facilities, unless individual circumstances warrant otherwise. The revised FAC Standards are proposed to become effective the first day of the first calendar quarter that is one year following the effective date of the revisions. As of the date of this report, a comment date has not been set.

• NOPR: NPCC Regional Reliability Standard: PRC-006-NPCC-1 (RM12-12)

On September 20, the FERC issued a notice that it proposes to approve the Regional Reliability Standard, including VRFs, VSLs, and an implementation plan, for Automatic Underfrequency Load Shedding in the NPCC region (PRC-006-NPCC-1) submitted by NERC on May 4, 2012, as modified on August 3, 2012. As NERC explained, the proposed NPCC-specific Reliability Standard is to ensure development of an effective automatic underfrequency load shedding ("UFLS") program in order to preserve the security and integrity of the BPS during declining system frequency events, in coordination with the NERC UFLS reliability standard characteristics, PRC-006-1. For New England, the applicable effective dates requested were as follows: for Requirements R1 - R7, the first day of the first calendar quarter following applicable regulatory approval, but no earlier than January 1, 2016; for Requirements R8 - R23, the first day of the first calendar quarter two years following applicable governmental and regulatory approval. Comments on the proposed NPCC Standard were due on or before November 26, 2012⁴⁶ and were filed by Dominion, NERC, NYISO, NPCC, and PSEG. Reply comments were filed by NERC and NPCC on December 11, 2012. This matter is pending before the FERC.

⁴⁶ The NOPR was published in the <u>Fed. Reg.</u> on Sep. 26, 2012 (Vol. 77, No. 187) pp. 59,151-59,156.

• Order 773: Revised "Bulk Electric System" Definition and Procedures (RM12-7; RM12-6) On December 20, 2012, the FERC issued Order 773⁴⁷ that approved the following:

- a modified and more detailed definition of "Bulk Electric System" developed by NERC;
- NERC's contemporaneously filed revisions to its Rules of Procedure, which creates an exception
 procedure to add elements to, or remove elements from, the definition of "bulk electric system" on a caseby-case basis;
- NERC's proposed form entitled "Detailed Information to Support an Exception Request" that entities will use to support requests for exception from the "bulk electric system" definition; and
- NERC's proposed implementation plan for the revised "bulk electric system" definition.

The revised definition of "bulk electric system" removes language allowing for regional discretion in the currently-effective bulk electric system definition. The revised definition establishes a bright-line threshold that includes all facilities operated at or above 100 kV. The modified definition also identifies specific categories of facilities and configurations as inclusions and exclusions to provide clarity in the definition of "bulk electric system." Order 773 will become effective will become effective [60 days after its publication in the *Federal Register*]. Unless Order 773 is challenged, with any challenges due on or before January 22, 2013, this proceeding will be concluded.

• NOPR: Revised Reliability Standard: FAC-003-2 (RM12-4)

On October 18, 2012, the FERC issued a notice that it proposes to approve the Transmission Vegetation Management Reliability Standard (FAC-003-2), including VRFs (with additional revisions to requirement R2), VSLs, implementation plan, and new or revised definitions for Right-of-Way, Vegetation Inspection, and Minimum Vegetation Clearance Distance, as submitted by NERC on December 11, 2011.⁴⁸ As FERC explained, FAC-003-2 "would expand the applicability of the standard to include overhead transmission lines that are operated below 200 kV, if they are either an element of an Interconnection Reliability Operating Limit or an element of a Major WECC Transfer Path. In addition, the proposed Reliability Standard incorporates a new minimum annual vegetation inspection requirement, and incorporates new minimum vegetation clearance distances into the text of the standard." Comments on the proposed Standard were due on or before December 24, 2012,⁴⁹ and were filed by 20 parties, including EEI, EPRI, NERC, NESCOE, and VELCO. This matter is pending before the FERC.

• NOPR: Revised Reliability Standard: TPL-001-2 (RM12-1)

On April 19, 2012, the FERC issued a NOPR in which it proposes to remand this Reliability Standard to NERC for further consideration. The FERC noted its concerns with a provision that would allow a transmission planner to plan for load shedding, following a single contingency provided that the plan is documented and alternatives are considered and subject to review in an open and transparent stakeholder process, which the FERC found vague and unenforceable because the Standard did not adequately define the circumstance in which an entity can plan for non-consequential load loss following a single contingency. Notwithstanding improvements contained in other provisions of proposed Standard, the FERC noted that, pursuant to Section 215 of the FPA, it must remand to NERC any Standard disapproved in whole *or in part*. As previously reported, NERC requested that the FERC approve the Standard⁵⁰ on October 19, 2011. FERC granted a motion extending the date to file comments on the

⁴⁹ The NOPR was published in the <u>Fed. Reg.</u> on Oct. 24, 2012 (Vol. 77, No. 206) pp. 64,920-64,935.

⁴⁷ <u>Revisions to ERO Definition of Bulk Electric System and Rules of Procedure</u>, Order No. 773, 141 FERC ¶ 61,236 (2012) ("Order 773").

⁴⁸ <u>Revisions to Reliability Standard for Trans. Vegetation Management</u>, 141 FERC ¶ 61,046 (2012).

⁵⁰ In the Oct. 19, 2011 filing, NERC explained that the new Standard (i) a revised Transmission Planning Standard ("TPL") TPL-001-2 (ii) retirement of four existing Reliability Standards: TPL-001-1 (System Performance Under Normal (No Contingency) Conditions ("Category A"); TPL-002-1b (System Performance Following Loss of a Single Bulk Electric System ("BES") Element ("Category B"); TPL-003-1a (System Performance Following Loss of Two or More BES Elements ("Category C"); and TPL-004-1 — System Performance Following Extreme Events Resulting in the Loss of Two or More Bulk Electric System Elements ("Category D"); and (iii) withdrawal of two pending Reliability Standards: TPL-005-0 (Regional and

FERC's NOPR in this proceeding from July 6, 2012⁵¹ to July 20, 2012. Comments were filed by ATC, BPA, EEI, IESO, ISO-NE (jointly with ERCOT, MISO, NYISO PJM, and SPP), ITC Companies, MISO, NERC, and Powerex. This matter is pending before the FERC.

• Order 771: Availability of e-Tag Information to FERC Staff (RM11-12)

On December 20, the FERC issued Order 771.⁵² Order 771 grants the FERC access, on a non-public and ongoing basis, to the complete electronic tags ("e-Tags") used to schedule the transmission of electric power interchange transactions in wholesale markets. Order 771 will require e-Tag Authors (through their Agent Service) and Balancing Authorities (through their Authority Service) to take steps to ensure FERC access to the e-Tags covered by this Rule by designating the FERC as an addressee on the e-Tags. The FERC stated that the information made available under this Final Rule will bolster its market surveillance and analysis efforts by helping it detect and prevent market manipulation and anti-competitive behavior. In addition, Order 771 will require that e-Tag information be made available to RTO/ISOs and their Market Monitoring Units, upon request to e-Tag Authors and Authority Services, subject to appropriate confidentiality restrictions. Order 771 will become effective will become effective February 26, 2013.⁵³ Unless Order 771 is challenged, with any challenges due on or before January 22, 2013, this proceeding will be concluded.

April 21, 2011, the FERC issued a NOPR proposing to require NERC to provide to the FERC electronic tagging data used to schedule the transmission of electric power in wholesale markets. Under NERC's electronic tagging procedures, market participants submit certain transaction-specific information to balancing authorities and transmission operators on the contract path, including data such as source and sink balancing authority areas, the transaction's level of priority, and transmission reservation numbers. The FERC indicates that this information will aid the FERC in monitoring wholesale markets and preventing market manipulation, and will help assure just and reasonable rates. The FERC seeks to gain access to this information from NERC to avoid burdening the market participants with submitting the same data to both NERC and FERC. The NOPR also seeks comments on whether to make electronic tag information available to the organized markets' Market Monitoring Units. 14 parties submitted comments on the NOPR on or before the June 27, 2011 comment date.⁵⁴ On July 13, 2011, the North American Market Monitors⁵⁵ filed an answer primarily (i) to indicate that they support access to e-Tag data by Reliability Coordinators comparable to that for FERC staff and market monitors and (ii) to emphasize that market monitors need data for the entire interconnected grid of which the RTO/ISO they monitor forms a part. On August 29, 2011, the Pennsylvania Public Utilities Commission submitted comments out-of-time. On February 23, 2012, the FERC issued a notice providing interested parties with an opportunity to file reply comments on the NOPR, which could also address whether FERC should require entities that create e-Tags or distribute them for approval to provide the FERC with viewing rights to the e-Tags. Reply comments were filed by NERC and jointly by APPA, EEI, NRECA, and the Large Public Power Council ("LPPC") on March 26, 2012. This matter remains pending before the FERC.

• Proposed Clarification to Available Transfer Capability Reliability Standards (RM08-19)

In compliance with a Order 729, NERC submitted on December 1, 2010 (in sub-docket -004) proposed VRFs and VSLs for six Available Transfer Capacity ("ATC") Reliability Standards: MOD-001-1a (Available Transmission System Capability); MOD-004-1 (Capacity Benefit Margin); MOD-008-1 (Transmission Reliability Margin Calculation Methodology); MOD-028-1 (Area Interchange Methodology); MOD-029-1a (Rated System Path

- ⁵¹ The NOPR was published in the <u>Fed. Reg.</u> on May 7, 2012 (Vol. 77, No. 88) pp. 26,714-26,723.
- ⁵² Availability of E-Tag Info. to Comm'n Staff, Order No. 771, 141 FERC ¶ 61,235 (2012) ("Order 771").
- ⁵³ Order 771 was published in the Fed. Reg. on Dec. 28, 2012 (Vol. 77, No. 249) pp. 76,367-76,380.
- ⁵⁴ The NOPR was published in the <u>Fed. Reg.</u> on Apr. 27, 2011, (Vol. 76, No. 81) pp. 23,516 23,520.

⁵⁵ "North American Market Monitors" are the external/independent market monitors for ISO-NE, MISO, NYISO, and PJM, and internal monitors for ISO-NE, SPP, IESO (Ontario), and Alberta (the Market Surveillance Administrator).

Interregional Self-Assessment Reliability Reports); and TPL-006-0.1 (Data From the Regional Reliability Organization Needed to Assess Reliability).

Methodology); and MOD-030-2 (Flowgate Methodology). No comments were submitted by the January 10, 2011 comment date, and those VRFs and VSLs are pending before the FERC.

• 2013-2015 Reliability Standards Development Plan: (RM06-16 et al.)

Pursuant to Section 310 of the NERC's Rules of Procedure, NERC submitted, on December 31, 2012, for informational purposes, its Reliability Standards Development Plan ("Plan") for 2013 through 2015. NERC submits its Plan prior to the beginning of each calendar year. The Plan is designed to (i) serve as a management tool to guide and coordinate the development of Reliability Standards and provide benchmarks for assessing progress; (ii) serve as a communications tool for coordinating standards development work with applicable governmental agencies and for engaging stakeholders in Reliability Standards development activities; and (iii) provide a basis for developing annual plans and budgets for the NERC Reliability Standards program. The 2013-2015 Plan includes three areas of work to be completed and covers all currently identified Reliability Standards development projects in the Plan. The 2013-2015 Plan also provides Project schedule and timeline updates, as well as action plans for the Directives, 5-Year Review, and Projects and Emerging Issues Teams. This informational filing will not be noticed for public comment.

• FERC Performance Audit of NERC (FA11-21)

As previously reported, the Director of the FERC Office of Enforcement ("OE") issued an order on May 4, 2012 approving the four (4) *uncontested* audit findings and recommendations made by the Division of Audits following its financial performance audit of NERC that evaluated NERC's budget formulation, administration, and execution covering the August 23, 2006 to March 23, 2012 period. Based on its findings, Audit staff made a total of 42 recommendations. On May 15, NERC requested rehearing of the May 4 letter order and separately submitted a Statement on Procedures that proposed a paper hearing process for resolving all issues that have arisen in connection with the audit and its 42 recommendations. NERC indicated that, should the FERC adopt the process, its request for rehearing would be rendered moot. On May 23, the OE responded to the May 15 NERC pleadings. On June 14, 2012, the FERC issued a tolling order affording it additional time to consider the May 15 NERC pleadings, which remain pending before the FERC.

The FERC adopted on June 4, 2012 NERC's proposed schedule for a paper hearing with modifications and created a separation of functions among staff for this proceeding.⁵⁶ On September 10, NERC submitted its reply brief. The next procedural step will be the issuance of a FERC order resolving the issues raised. Any NERC compliance filing in response to that order will be due within sixty (60) days of that order. Also, the FERC directed NERC to file in this proceeding by February 1, 2013, a compliance filing with written criteria for determining whether a reliability activity is eligible to be funded under FPA Section 215.⁵⁷

XI. Misc. - of Regional Interest

• CFTC Exemption Request

On August 21, 2012, the Commodity Futures Trading Commission ("CFTC") issued a proposed order and request for comment⁵⁸ on a February 7, 2012 petition by the RTO/ISOs, including ISO-NE,⁵⁹ to exempt FTRs, Energy Transactions (Day-Ahead or Real-Time), Forward Capacity Transactions (Generation, Demand Response, Energy Efficiency), and Reserve or Regulation Transactions (each of which is a class of contract, agreement or transaction authorized under a FERC- or Public Utility Commission of Texas ("PUCT")-approved tariff), from law or regulations administered and enforced by the CFTC:

⁵⁶ <u>N. Am. Elec. Reliability Corp.</u>, 139 FERC ¶ 61,179 (2012) ("NERC Audit Order").

⁵⁷ NERC Budget Order at P 2.

⁵⁸ The Proposed Order was published in the <u>Fed. Reg.</u> on Aug. 28, 2012 (Vol. 77, No. 167) pp. 52,138-52,173.

⁵⁹ A copy of the 391-page "Consolidated Request" was circulated to the Committee by the ISO on February 8, and is also available at <u>http://www.iso-ne.com/regulatory/ferc/fed/index.html</u>.

The proposed order, if finalized without change, would largely confirm the requested exemptions ("Proposed Exemption"), subject to the following conditions:

- All parties to the agreements, contracts or transactions that are covered by the Proposed Exemption must be either "appropriate persons"⁶⁰ or "eligible contract participants" ("ECPs")⁶¹; and
 - Please note: the CFTC requests comment as to whether there are currently entities engaging in transactions in the ISOs that are neither appropriate persons nor ECPs under the above definitions; if so, on what basis the CFTC may conclude that such entities are appropriate persons or ECPs for the purpose of the Proposed Exemption.
- Agreements, contracts or transactions covered by the Proposed Exemption must be offered or sold pursuant to a ISO or ERCOT tariff which has been approved or permitted to take affect by FERC or PUCT ("Approved Tariffs"); and
- No Approved Tariff or other governing document may include any requirement that a member be notified prior to an RTO/ISO providing information to the CFTC in response to a subpoena or other request for information or documentation; and
- There must be in full force and effect information sharing arrangements between the CFTC and FERC that are satisfactory to the CFTC (current CFTC-FERC MOU qualifies).

Comments on the August 21 proposed order were filed on September 27, 2012 by NEPOOL (as approved at the September 14 Participants Committee meeting), AB Energy, Financial Marketers Coalition, Tarachand Enterprises, Inc., FERC Staff, Texas Energy Association for Marketers Alliance for Retail Markets, Industrial Customer Coalitions of NEPOOL, PJM, and Coalition of Midwest Transmission Customers, APPA, EPSA/EEI/APP/NRECA/Large Public Power Council, Texas PUC, NY DPS, DC Energy, Financial Institutions Energy Group, Coalition of Physical Energy Companies, Commercial Energy Working Group, and CAISO ERCOT ISO-NE MISO NYISO PJM.

The April 30 ISO-NE request for supplemental order clarifying that the contracts, agreements, and transactions entered into under the ISO's Tariff (including internal bilaterals) are exempt from the Act and CFTC regulations hereunder to the same degree and extent as the relief requested in the February 7 Consolidated Request remains pending.⁶²

On October 11, 2012, the CFTC issued a no-action letter that preserves the regulatory status quo "with respect to any of the contracts, agreements or transactions entered into pursuant to a currently (i.e., as of the Effective Date [10/11/12]) [FERC-] Approved Tariff, and any other Subject Transactions that would fall within the scope of the Proposed Order." This status quo will remain in place until the earlier of March 31, 2013 or the date on which the CFTC establishes in a final order on the ISO/RTO petition. The no-action relief applies to the ISOs/RTOs filing the petition and any person who is or would be eligible to participate in their markets under those tariffs.

If there are questions on this matter, please contact Paul Belval (860-275-0381; <u>pnbelval@daypitney.com</u>) or Dave Doot (860-275-0102; <u>dtdoot@daypitney.com</u>).

• 203 Application: NEET / NEP (EC13-50)

On December 13, 2012, New England Electric Transmission Corporation ("NEET") and New England Power Company ("NEP") requested FERC authorization for the transfer of the fully depreciated VAR support equipment associated with the Monroe HVDC Phase I Converter facility from NEET to NEP. Comments, if any, on this

 $^{^{60}}$ "Appropriate persons" are defined in §§ 4(c)(3)(A) through (J) of the Commodity Exchange Act ("CEA") (generally certain specific types of financial institutions, government entities and business entities meeting defined financial standards).

 $^{^{61}}$ ECPs as defined in section 1a(18)(A) of the CEA and in CFTC regulation 1.3(m).

⁶² A copy of the supplemental request was circulated to the Committee on Apr. 30 and is also available at <u>http://www.iso-ne.com/regulatory/ferc/fed/index.html</u>.

application are due on or before January 3, 2013. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• 203 Application: CMP, MEPCO / BHE (EC13-49)

On November 30, 2012, CMP and MEPCO requested FERC authorization for two transactions: (1) the exchange as between themselves of certain jurisdictional facilities, including easements and parcels of land; and (2) the transfer of 4.87 miles of 345 kV transmission line and related facilities located near the town of Orrington, Maine to BHE (the "Orrington Assets") located in BHE's service territory and part of the larger Maine Power Reliability Program ("MPRP"). The Orrington Assets were energized on November 12, 2012. CMP states that the total cost of this transaction, including easement transfers and new 115 kV lines may exceed \$10 million. Comments on this application are due on or before December 21, 2012. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• 203 Application: NRG / GenOn (EC12-134)

On December 13, the FERC authorized the merger and disposition by which NRG acquired and combined with GenOn in a stock-for- stock transaction (the "NRG/GenOn Transaction").⁶³ The NRG/GenOn Transaction was consummated on December 14, with NRG and GenOn shareholders now owning approximately 71% and 29% of the combined company, respectively. NRG and GenOn are Related Persons, with NRG remaining the voting member in the Generation Sector. Unless the December 13 order is challenged, this proceeding will be concluded. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• 203 Application: Boston Gen/Constellation Mystic Power (EC10-85)

Rehearing remains pending of FERC's December 22, 2010 order authorizing Fore River Development, LLC, Mystic I, LLC, Mystic Development, LLC, and Boston Generating, LLC (together, "Boston Gen") and Constellation Mystic Power, LLC ("Mystic Power") to sell five of Boston Gen's generating facilities (Fore River, Mystic 7, 8, and 9, and Mystic Jet) and certain other assets to Constellation Holdings, Inc. or its designee (in this case, its wholly-owned affiliate Mystic Power).⁶⁴ As previously reported, the Bankruptcy Court authorized on November 24, 2010 the sale of the generating facilities and other assets to Constellation ("Sale Order"). Mystic Power notified the FERC that the transaction was consummated on January 3, 2011. On January 21, 2011, NSTAR filed a request for rehearing of FERC's order authorizing the transaction to correct the common mode failure reliability condition of Mystic 8 and 9. On February 22, 2011, the FERC issued a tolling order affording it additional time to consider NSTAR's request. On June 3, NSTAR submitted to the FERC additional information to accompany its January 21 request for rehearing. Mystic Power requested on June 20 that the FERC disregard NSTAR's June 3 filing, and affirm its December 22, 2010 order. NSTAR's request for rehearing remains pending before the FERC. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• Foley v. UI: Rate Base Complaint (EL12-106)

On September 17, 2012, as amended October 5, 2012, J. William Foley Inc. ("Foley") filed a formal complaint against UI seeking an order to reduce UI's rate base to exclude certain costs which were not reasonably and/or prudently incurred, and/or were not incurred in good faith. In the amended Complaint, Foley challenges "the inclusion of excess costs irresponsibly incurred by UI in connection with the design and execution of the Middletown - Norwalk 345kV Transmission Line Project (the "Overall M-N Project"), as well as the related 115kV interconnects." Foley, who was general the contractor on the Project for the portion known as the Civil Work for 345kV Cable System for Singer-Housatonic West Bank (the "Project"), under the streets of Bridgeport and Stratford, Connecticut and is a UI customer, describes, in part in the public document, and in part under seal, both underground obstacles and contaminated soil issues that Foley alleges were "approached by UI in a manner designed to understate the cost of the Project at the outset, at the expense of substantial additional – and unnecessary – expense at the conclusion of the Project."

⁶³ <u>NRG Energy, Inc. and GenOn Energy, Inc.</u>, 141 FERC ¶ 61,207 (2012).

⁶⁴ <u>Fore River Dev., LLC</u>, 133 FERC ¶ 61,248 (2010).

On November 5, UI submitted its answer and motion to dismiss or, in the alternative, to hold proceedings in abeyance. UI moved to dismiss the Complaint on the grounds that (a) the Complaint does not comply with the specificity requirements of Rule 206, (b) the Complaint is premature, (c) the issues raised in the Complaint are not within the FERC's jurisdiction, and, in any event, are being litigated in the CT Superior Court, and (d) the Complaint is insufficient and lacks any evidentiary basis. Alternatively, UI asked the FERC to hold the proceeding in abeyance pending resolution of the related CT litigation, or if not held in abeyance and not dismissed, set for hearing and settlement judge procedures. On November 8, Foley asked for additional time, to and including December 14, to respond to UI's pleading, which UI opposed on November 13. Since that time, Foley submitted on November 22 (as corrected November 23) a memorandum of law in opposition to UI's motion to dismiss, and on December 4, as a second amended complaint, and on December 5, an amended opposition to UI's motion to dismiss. On December 19, 2012, UI submitted its response to the second amended complaint. If there are questions on this proceeding, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• Allco Renewable Energy v. National Grid - PURPA Complaint (EL12-12)

On November 30, 2011, Allco Renewable Energy Limited ("Allco") filed a complaint against Massachusetts Electric Company d//b/a National Grid (in this summary, "National Grid"). Allco seeks a FERC order that among other things would require National Grid to purchase all of the output from Allco's multiple solar photovoltaic projects in Massachusetts at a rate equal to its long-term avoided cost rate (which it argues includes environmental compliance costs, such as costs of compliance with the MA RPS, RGGI and the MA Global Warming Solutions Act). For timing reasons described in its filing, Allco requested that a settlement judge be appointed in accordance with FERC Rule 603 as soon as possible. On December 21, 2011, National Grid submitted an answer to Allco's compliant urging the FERC to find the complaint is without merit and to deny it in its entirety. One party, the Massachusetts Department of Public Utilities ("MA DPU"), submitted comments by the December 21, 2011 comment date, and on January 5, 2012, the MA DPU also submitted for FERC's reference a letter from the MA DPU to Allco declining to open a rulemaking to amend the MA DPU's regulations with respect to sales of electricity by a renewable energy qualifying facility. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• UI Declaratory Order – Sales to Elm Electric Coop (EL10-67)

As noted below, these proceedings have been stayed pending CT DPUC action on an agreement before it that would resolve the dispute in this proceeding. As previously reported, on May 12, 2010, the United Illuminating Company ("UI") filed a petition for a declaratory order ("Petition") that its sales to Elm Electric Cooperative ("Elm"), for resale to Elm's members, is a transaction at wholesale subject to FERC jurisdiction. As indicated by UI in the Petition, Elm is a Connecticut electric cooperative formed to sell and distribute electricity to its members, who will be tenants of a large, mixed-use residential and commercial building now under construction in New Haven, Connecticut. Elm will serve its members in part by using a 400 kW fuel cell located at the site, and to the extent the fuel cell production is insufficient to meet the building's load, Elm will purchase electricity from UI that will be resold and distributed to its members. Elm also expects to sell the excess power generated by the fuel cell in the New England Market, netting the excess against its UI bill. Elm will install four meters that will handle the building's load and engage a third party to supply sub-meters to each of Elm's members. UI reports that Elm has asserted in CT proceedings that the FERC either does not have jurisdiction or that it would likely disclaim jurisdiction over the matter.⁶⁵ On December 7, 2010, UI asked the FERC to stay these proceedings, noting that UI and Elm had negotiated and executed an agreement that, if accepted by the CT DPUC, would resolve the dispute in this proceeding. The motion to stay the proceedings, and the Petition itself, remain pending before the FERC. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• LGIA – Oakfield (BHE/Evergreen/ISO) (ER13-678)

On December 31, the ISO and BH filed a conforming, but not fully executed LGIA (LGIA-ISONE/BHE-12-02) under Schedule 22 of the ISO Tariff to govern the interconnection of the 147.6 MW facility of Evergreen Wind Power II ("Evergreen") in Oakfield, Maine. The filing parties indicate that, though the Oakfield LGIA fully

⁶⁵ <u>See PacifiCorp</u>, 92 FERC ¶ 61,032 (2000); <u>Ala. Power Co.</u>, 95 FERC ¶ 61,002 (2001); <u>El Paso Elec. Co.</u>, 114 FERC ¶ 61,175 (2006).

conforms to the FERC-approved *pro forma* LGIA contained in Appendix 6 of Schedule 22 of the OATT, the Oakfield LGIA is non-conforming agreement in that it has not been executed by BHE (which continues to pursue the appropriate clarifications and/or approvals necessary because of its affiliate relationship to Evergreen). A March 2, 2013 effective date was requested. Comments on this filing are due on or before January 22, 2013. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• IA – Fitchburg/Pinetree (ER13-446)

On November 21, 2012, Fitchburg filed an amended interconnection agreement ("IA") between Fitchburg and Pinetree Power-Fitchburg, inc. ("Pinetree") to govern the interconnection of Pinetree's 18 MW cogeneration facility located in Westminster, Massachusetts. A November 22, 2012 effective date was requested. No comments on this filing were submitted and this matter is pending before the FERC. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• LGIA – Cancellation of Sisk Wind LGIA (ER12-423)

On December 19, the FERC accepted the notice canceling the Sisk Wind Power Project LGIA by and among the ISO, TransCanada Maine Wind Development Inc. ("TransCanada") and CMP, previously designated as Original Service Agreement No. LGIA-ISONE/CMP-12-02. The filing parties reported that TransCanada had asked in a August 29, 2012 letter that all work associated with the interconnection facilities be suspended and on by letter dated November 6. The termination of the LGIA will become effective February 5, 2013, as requested. Unless the December 19 order is challenged, this proceeding will be concluded. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• LGIA – CMP/Warren (ER13-262)

On December 27, the FERC accepted a non-conforming LGIA filed by CMP under Schedule 22 of the ISO Tariff (IA-CMP-12-01) to govern the interconnection of the 108.5 MW facility of S.D. Warren Company, d/b/a Sappi Fine Paper North America ("Warren") in Somerset, Maine. As previously reported, CMP explained that the LGIA does not conform to the *pro forma* LGIA because of modifications to recognize (i) that the ISO is not a party to the LGIA and (ii) the Warren cogeneration facility has been connected to the grid for many years and therefore there has been no new interconnection request. The LGIA was accepted November 1, 2012, as requested. Unless the December 27 order is challenged, this proceeding will be concluded. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• MISO Methodology to Involuntarily Allocate Costs to Entities Outside Its Control Area (ER11-1844)

On December 18, 2012, Judge Sterner issued his 374-page initial decision which, following hearings described in previous reports, found at its core that "it is unjust, unreasonable, and unduly discriminatory to allocate costs of Phase Angle Regulating Transformers ("PARs") of the International Transmission Company ("ITC") to NYISO and PJM",⁶⁶ which the Midwest ISO ("MISO") and ITC proposed unilaterally to do (without the support of either PJM or NYISO) in its October 20, 2010 filing initiating this proceeding. Specifically, the issues and findings of the Initial Decision were as follows:

Issue	Findings
1: Whether the FPA and applicable FERC	1. There is no customer or contractual relationship between the Joint Applicants
policies thereunder permit MISO and ITC	and PJM or NYISO that justifies the proposed cost allocation, as required by
to make, and the FERC to approve, the	FPA section 205.
Oct 20, 2010, filing (as amended on Jan	2. The FER has rejected unilateral filings by a utility to impose loop flow costs
31, 2012)?	on neighboring utilities, requiring instead consensual resolution, which is absent
	here.
	3. Orders 1000 and 1000-A do not apply, but the policy contained therein
	predates issuance of those Orders and precludes this filing.
2: Whether the JOA between MISO and	1. The ITC PARs are like-kind replacement facilities, not new transmission

⁶⁶ <u>Midwest Indep. Trans. Sys..Op., Inc.</u>, 141 FERC ¶ 63,021 (2012) ("MISO Initial Decision") at P 923.

PJM precludes allocation of costs associated with the ITC PARs to PJM?	 facilities. 2. The cost allocation provisions of the JOA apply to the ITC PARs. 3. The ITC PARS are not eligible for cross-border cost allocation because they do not qualify as either a Cross-Border Baseline Reliability Project or a Cross-Border Market Efficiency Project. 4. The JOA is not the exclusive agreement to address interregional cost allocation between MISO and PJM. 5. Although the JOA is not the exclusive vehicle for interregional cost allocation, it is the only relevant customer or contractual relationship in this
3: Whether there are any other customer or contractual relationships or interregional plans, or lack thereof, that are relevant to the proposed cost allocation?	 proceeding and the only one that provides for cross-border cost allocation. 6. The Joint Applicants do not meet the <i>Mobile-Sierra</i> criteria 1. Other than the JOA, there are no customer or contractual relationships, or interregional plans, between the Joint Applicants and PJM or NYISO that are relevant in this proceeding. 2. The lack of a customer or contractual relationship is relevant. 3. The lack of an interregional plan is relevant. 4. The Joint Applicants' pre-existing contract obligations are relevant. 5. The MISO Tariff and applicable policy are relevant. 6. The MISO-IESO Operating Instruction is relevant.
4. Whether the allocation of the costs of the ITC PARs to NYISO and PJM, and the level of such allocations, is just, reasonable, and not unduly discriminatory or preferential under the FPA and the applicable FERC policies, orders, and precedent thereunder (including but not limited to the policies, if applicable, contained in Order 1000)?	 The Joint Applicants' filing violates the FPA and FERC policy. The proposed cost allocation violates postage stamp rate and sunken cost recovery policies. The Joint Applicants have not met their burden of proving that the proposed rate treatment is just and reasonable. The Joint Applicants have not met their burden of proving that the proposed cost allocation is not unduly discriminatory or preferential.
5: Whether any allocation of costs of the ITC PARs to NYISO and PJM and their customers (or others) is appropriate based on cost causation/incurrence and/or beneficiary pays principles or on other considerations and, if so, is the proposed cost allocation roughly commensurate with: (a) the extent to which NYISO and PJM and their customers (or MISO, IESO, or others) caused ITC to incur the costs of the installation and operation of the ITC PARs (and, to the extent relevant, the reasons for which DEC/ITC incurred costs for installation of the Original PAR); and/or (b) the extent to which NYISO and PJM and their customers (or MISO, IESO, or others) will benefit from (or be harmed by) the installation and operation of the ITC PARs?	 The Joint Applicants have failed to show that NYISO or PJM caused the harm that resulted in the Joint Applicants' need to install the ITC PARs The Joint Applicants have failed to show that NYISO or PJM will be benefitted by the operation of the ITC PARs
6: What is the extent of the contributions to loop flows of MISO, IESO, NYISO, PJM, and others, and do they represent a basis for MISO/ITC to allocate the costs of the ITC PARs to PJM and NYISO?	 The Joint Applicants failed to submit credible and persuasive evidence showing NYISO's and PJM's harmful contributions to Lake Erie loop flow. The Joint Applicants' failure to account for IESO's contributions to Lake Erie loop flow, whether neutral, negative, or positive, makes the proposal unjust and unreasonable. Ignoring PJM's and NYISO's effective loop flow mitigation solutions, while crediting IESO, is unduly discriminatory and preferential.
 7. Whether the MISO/ITC DFAX Study provides an adequate basis for the proposed cost allocation? 8. Whether the filing creates a service obligation of MISO and ITC to NYISO or PJM or their customers and, if so, what is 	 Joint Applicants' DFAX Study does not provide an adequate basis to support the proposed cost allocation. Joint Applicants assume no service obligation to NYISO or PJM or to their customers pursuant to the filing

the nature of the obligation?	
9. Whether and to what extent will the	1. The Joint Applicants have offered no evidence of multi-regional benefits of
PARs control Lake Erie loop flow,	the ITC PARs
including whether, if any of the ITC	2. The arguments that the Michigan-Ontario PARs are prone to failure and will
PARs (or the Hydro One PARs) are	not perform as expected are beyond the scope of this proceeding.
unavailable, bypassed, or not being	3. The doctrine of judicial estoppel does not apply to the facts of this case.
operated in a manner that is consistent	4. Addressing the justness and reasonableness of rates is not a collateral attack
with the Presidential Permit issued to ITC	on the Presidential Permit
by DOE, NYISO, PJM, or their customers	
nonetheless should be required to pay the	
charges at issue in this proceeding?	
10. Whether, if the costs of the ITC PARs	1. The increased amount assigned to PJM and the decreased amount assigned to
are allocated to PJM, the cost	NYISO in MISO's January 2012 testimony may not be imposed.
responsibility assigned to PJM by MISO's	2. A section 206 action is not appropriate.
January 2012 testimony, which increases	
PJM's allocation above the amount	
allocated by the MISO/ITC filing, may be	
imposed on PJM?	
11. Whether, if the costs of the ITC PARs	Since Judge Sterner found that it is unjust, unreasonable, and unduly
are allocated to PJM or NYISO, PJM or	discriminatory to allocate the costs of the ITC PARs to NYISO and PJM, Issue
NYISO is responsible (respectively) for	11 is moot and not addressed.
paying MISO in the case of a PJM or	
NYISO customer's failure to pay PARs-	
related charges?	

Challenges to the Initial Decision are due on or before January 17, 2013. If there are any questions on this matter, please contact Eric Runge (617-345-4735; <u>ekrunge@daypitney.com</u>).

• FERC Enforcement Action: EnerNOC (IN13-6)

On December 17, 2012, the FERC approved on a Stipulation and Consent Agreement between OE and EnerNOC, Inc. and Celerity Energy Partners San Diego LLC (together "EnerNOC") that, among other things, levied a *\$820,000 civil penalty* and required EnerNOC to *disgorge \$656,806* in unjust profits and interest.⁶⁷ OE determined that EnerNOC submitted inaccurate metering data for five assets in 2012 in New England's demand response markets, without exercising due diligence and in violation of the ISO Tariff, being overpaid for two of those assets. OE determined that Celerity unintentionally violated 18 C.F.R. §§ 35.7, 35.37(a)(1), and its market-based rate tariff, by failing to comply with two FERC filing obligations in 2010. EnerNOC also agreed to develop and maintain an effective compliance program focusing on compliance with applicable Tariff and FERC requirements, and to make semi-annual reports to OE for one year following the Effective Date of the Agreement. The December 17 order was preceded on December 14, 2012 by a staff notice of alleged violations.

• FERC Enforcement Action: Show Cause Order – Richard H. Silkman (IN12-13)

As previously reported, the Commission issued an order on July 17 directing Dr. Silkman to show cause why (i) he should not be found to have violated the FERC's prohibition against Electric Energy Market Manipulation⁶⁸ by engaging in fraud in the ISO's Day-Ahead Load Response Program ("DALRP"); and, as a result, (ii) he should not be assessed a *\$1.25 million civil penalty*.⁶⁹ OE Staff alleges that, from approximately July 2007 through February 2008, Dr. Silkman advised an industrial load response participant in Rumford, Maine to engage in a fraudulent practice to collect payments in the DALRP. Specifically, Staff alleges that Dr. Silkman advised the participant to curtail on-site generation during DALRP program hours when it enrolled in the DALRP, which Staff believes artificially inflated the participant's baseline load and misrepresented the participant's load profile. Staff alleges that Dr. Silkman advised and assisted the participant to ensure that its baseline did not appreciably change. The participant was paid

⁶⁷ EnerNOC, Inc. and Celerity Energy Partners San Diego LLC, 141 FERC ¶ 61,211 (2012).

⁶⁸ 18 CFR § 1c.2 (2011).

⁶⁹ <u>Richard Silkman</u>, 140 FERC ¶ 61,033 (2012).

for the difference between its inflated baseline load and its normal operational load as a "load reduction" even though no load reduction actually occurred.

On September 14, Dr. Silkman answered and opposed the Show Cause Order. On September 21, FERC Staff filed an unopposed motion for a 30-day extension of time, to November 13, 2012, to reply to the Silkman answer. That request was granted on September 26, and Staff's reply was filed on November 13, 2012. This matter is pending before the FERC.

• FERC Enforcement Action: Show Cause Order – Competitive Energy Services ("CES") (IN12-12)

As previously reported, the Commission issued an order on July 17 directing CES to show cause why (i) it should not be found to have violated the FERC's prohibition against Electric Energy Market Manipulation by engaging in fraud in the ISO's DALRP; and, as a result, (ii) it should not be assessed a *\$7.5 million civil penalty* and required to *disgorge \$166,841* of payments received as a result of participation in the DALRP (plus interest).⁷⁰ As previously reported, OE Staff alleges that, from approximately July 2007 through February 2008, CES advised an industrial load response participant in Rumford, Maine to engage in a fraudulent practice to collect payments in the DALRP. Specifically, staff alleges that CES advised the participant to curtail on-site generation during DALRP program hours when it enrolled in the DALRP, which Staff believes artificially inflated the participant's baseline load and misrepresented the participant's load profile. Staff also alleges that CES advised and assisted the participant to ensure that its baseline did not appreciably change. The participant was paid for the difference between its inflated baseline load and its normal operational load as a "load reduction" even though no load reduction actually occurred.

On September 14, CES answered and opposed the Show Cause Order. On September 21, FERC Staff filed an unopposed motion for a 30-day extension of time, to November 13, 2012, to reply to the CES answer. That request was granted on September 26, and Staff's reply was filed on November 13, 2012. This matter is pending before the FERC.

• FERC Enforcement Action: Show Cause Order – Rumford Paper Company ("Rumford") (IN12-11)

The Commission issued an order on July 17 directing Rumford to show cause why (i) it should not be found to have violated the FERC's prohibition against Electric Energy Market Manipulation by engaging in fraud in the ISO's DALRP; and, as a result, (ii) it should not be assessed a *\$13.25 million civil penalty* and required to *disgorge* just under *\$2.9 million* of payments received as a result of participation in the DALRP (plus interest).⁷¹ As previously reported, OE Staff alleges that, from approximately July 2007 through February 2008, Rumford engaged in a fraudulent practice to collect payments in the DALRP by intentionally curtailing on-site generation during DALRP program hours when it enrolled in the DALRP. Staff believes that this practice artificially inflated Rumford's baseline load and misrepresented its load profile. Staff also alleges that Rumford took actions to ensure that its baseline load and its normal operational load as a "load reduction" even though no load reduction actually occurred. Pursuant to an August 2 order, Rumford's answer is now due on or before September 14, 2012. On August 14, Rumford elected, pursuant to Ordering Paragraph (D), an immediate penalty assessment by the FERC, if the FERC finds a violation, which a United States district court would be authorized to review *de novo*.

On September 14, Rumford answered and opposed the Show Cause Order. On September 21, FERC Staff filed an unopposed motion for a 30-day extension of time, to November 13, 2012, to reply to the Rumford answer. That request was granted on September 26, and Staff's reply was filed on November 13, 2012. This matter is pending before the FERC.

• FERC Enforcement Action: Show Cause Order – Lincoln Paper & Tissue ("LP&T") (IN12-10)

The Commission issued an order on July 17 directing LP&T to show cause why (i) it should not be found to have violated the FERC's prohibition against Electric Energy Market Manipulation by engaging in fraud in the ISO's

⁷⁰ <u>Competitive Energy Services, LLC</u>, 140 FERC ¶ 61,032 (2012).

⁷¹ <u>Rumford Paper Co.</u>, 140 FERC ¶ 61,030 (2012).

DALRP; and, as a result, (ii) it should not be assessed a *\$4.4 million civil penalty* and required to *disgorge* just under *\$380,000* of payments received as a result of participation in the DALRP (plus interest).⁷² As previously reported, OE Staff alleges that, from approximately July 2007 through February 2008, LP&T engaged in a fraudulent practice to collect payments in the DALRP by intentionally curtailing on-site generation during DALRP program hours when it enrolled in the DALRP. Staff believes that this practice artificially inflated LP&T's baseline load and misrepresented its load profile. Staff also alleges that LP&T took actions to ensure that its baseline did not appreciably change for over six months. LP&T was paid for the difference between its inflated baseline load and its normal operational load as a "load reduction" even though no load reduction actually occurred. Pursuant to an August 2 order, Lincoln's answer is now due on or before September 14, 2012. On August 14, Lincoln elected, pursuant to Ordering Paragraph (D), an immediate penalty assessment by the FERC, if the FERC finds a violation, which a United States district court would be authorized to review *de novo*.

On September 14, LP&T answered and opposed the Show Cause Order. On September 21, FERC Staff filed an unopposed motion for a 30-day extension of time, to November 13, 2012, to reply to the LP&T answer. That request was granted on September 26, and Staff's reply was filed on November 13, 2012. On November 28, 2012, LP&T filed an answer to FERC Staff's November 13 reply, with FERC Staff opposing that answer on November 30. This matter is pending before the FERC.

• Waiver of Transmission Standards of Conduct: Bangor Hydro Request (TS11-5)

In a September 15, 2011 order, the FERC denied, without prejudice, Bangor Hydro's request for waiver of the FERC's Standards of Conduct requirements.⁷³ As previously reported, Bangor Hydro requested a limited waiver from the FERC's Standards of Conduct requirements,⁷⁴ to the extent necessary, to permit its transmission function personnel to undertake the actions necessary to re-sell into the New England Market energy from the Rollins Project which the MPUC has mandated it purchase but can not otherwise sell at retail. The FERC stated that it would revisit its determination if Bangor Hydro brings forward information demonstrating that it meets the criteria for waiver set forth in section 358.1(c) and summarized in the order. Accordingly, the FERC provided Bangor Hydro 60 days to either (1) submit information demonstrating that it has no access to information concerning the operation of the transmission facilities by the ISO and that it obtains information about such matters only by viewing the ISO's OASIS, or (2) begin compliance with the FERC's Standards of Conduct requirements.

On October 31, 2011, in response to, but without responding to, the FERC's September 15 order, Bangor Hydro amended its waiver request in 2 respects: First, Bangor Hydro revised its request to apply only to the energy required to be purchased from the Rollins Project and the Exeter Agri-Energy Project. Second, Bangor Hydro committed, as a condition of the waiver (if granted), not to engage in any purchases or sales of wholesale electric capacity or energy except for those required under Maine laws and/or regulations or orders of the MPUC. On November 15, the MPUC filed comments supporting Bangor Hydro's amended waiver request. This matter is pending before the FERC.

• Waiver of Transmission Standards of Conduct: Green Mountain Power Request (TS04-277)

As previously reported, Green Mountain Power requested on July 27, 2012, a continued waiver of the FERC's Standards of Conduct requirements notwithstanding the material change in facts (its merger with CVPS) upon which the FERC relied in granting Green Mountain a waiver of those requirements. Green Mountain stated that it continues to satisfy the FERC's waiver standards because its control over transmission facilities is limited to small, discrete, stand-alone transmission facilities that are not part of the high voltage grid and are not operated by the ISO and there was no material change in these facts as a result of its merger with CVPS. This filing was not noticed by the FERC for public comment and is pending before the FERC.

⁷² <u>Lincoln Paper and Tissue, LLC</u>, 140 FERC ¶ 61,031 (2012).

⁷³ <u>Bangor Hydro-Elec. Co.</u>, 136 FERC ¶ 61,182 (2011).

⁷⁴ See 18 C.F.R. § 358 (2011) et seq.

XII. Misc. - Administrative & Rulemaking Proceedings

• NOI: Open Access and Priority Rights on Interconnection Facilities (AD12-14; AD11-11)

On April 19, 2012, the FERC issued a notice of inquiry ("NOI") seeking comments on whether, and, if so, how the FERC should revise its current policy concerning priority rights and open access with regard to certain interconnection facilities. The FERC reports that, to date, it has on a case-by-case basis permitted an owner of interconnection facilities to have priority to capacity over its facilities for its existing use at the time of a third-party request for service. In the instance where an owner of interconnection facilities has specific, pre-existing generator expansion plans with milestones for construction of generation facilities and can demonstrate that it has made material progress toward meeting those milestones, the FERC may grant priority rights for the capacity on the interconnection facilities to those future generation projects or expansions as well. Further, an affiliate of the current interconnection facilities by meeting the "specific plans and milestones" standard with respect to future use, provided that the plans include a future transfer of ownership of the interconnection facilities to such an affiliate. More than twenty-five parties filed comments on options for addressing priority rights on interconnection facilities.

• Allocation of Capacity on New Merchant Transmission Projects and New Cost-Based, Participant-Funded Transmission Projects (AD12-9)

On July 19, the FERC issued a proposed policy statement to clarify and refine current policies governing the allocation of capacity for new merchant transmission projects and new non-incumbent, cost-based, participant-funded transmission projects. The policy reforms are intended to ensure transparency in the capacity allocation process while providing developers the ability to bilaterally negotiate rates, terms, and conditions for the full amount of transmission capacity with potential customers. In the proposed policy statement, the FERC proposes to allow developers of such projects to select a subset of customers, based on not unduly discriminatory or preferential criteria, and negotiate directly with those customers to reach agreement on the key terms and conditions for procuring capacity, when the developers (1) broadly solicit interest in the project from potential customers, and (2) file a report with the FERC describing the solicitation, selection and negotiation process. Comments on the proposed policy statement were due on or before September 24, 2012.⁷⁵ Nearly twenty (20) parties submitted comments on the comment date, including APPA, AWEA, EEI, National Grid, NRECA, and NU. This matter is pending before the FERC.

• Request to Update SGIP for Solar Generation (RM12-10)

On July 17, the FERC convened a technical conference to discuss issues related to a petition filed February 16, 2012 by the Solar Energy Industries Association ("SEIA") requesting that the FERC initiate a rulemaking to update its small generator interconnection rules and procedures ("SGIP") for solar generation. Specifically, the SEIA urged the FERC to provide an alternative to the "15% rule or screen" that applies to the fast track interconnection of small solar generation, asserting that the 15% rule has become a "major barrier to solar market access". Comments submitted in response to the technical conference are posted in eLibrary. Since the last report, the Public Utilities Commission of the State of California (CPUC) submitted a motion to lodge (i) its September 13 decision adopting settlement agreement revising distribution level interconnection rules and regulations (Electric Tariff Rule 21), (ii) a revised Rule 21 Tariff; and (iii) an Amended Scoping Memo, which CPUC asserted were relevant to the SEIA petition.

• Order 770: Revisions to EQR Filing Processes (RM12-3)

On November 15, the FERC issued Order 770⁷⁶ amending its regulations to change the process for filing Electric Quarterly Reports ("EQR"s), adopting a web-based approach to filing EQRs that will allow EQRs to be filed directly through the FERC's website, either through a web interface or by submitting an Extensible Mark-Up Language-formatted ("XML") file. Order 770 follows a June 21, 2012 NOPR which, as previously reported, proposed to discontinue the use of FERC Fox-pro-based software in favor of the web interface or XML-formatted file

 $^{^{75}}$ The Proposed Policy Statement was published in the <u>Fed. Reg.</u> on July 24, 2012 (Vol. 77, No. 142) pp. 43,184-43,189.

⁷⁶ <u>Revisions to Elec. Quarterly Report Filing Process</u>, Order 770, 141 FERC ¶ 61,120 (2012) ("Order 770")

approach. The implementation of any changes to the EQR filing process will apply to EQR filings beginning with the third quarter 2013 EQR (providing data for July through September 2013). Order 770 will become effective April 1, 2013.⁷⁷ On December 12, 2012, FERC Staff held a technical conference to review the changes in the EQR filing process.

• NOPR: 3rd-Party Provision of Ancillary Services; New Electric Storage Technology Accounting and Financial Reporting (RM11-24; AD10-13)

On June 22, the FERC issued a NOPR that proposes to revise FERC policies governing the sale of ancillary services at market-based rates ("MBR"). The NOPR also proposes to require transmission providers outside of the organized energy markets to explain in their tariffs how they will determine regulation and frequency response reserve requirements, taking into account the speed and accuracy of the resources. Finally, the NOPR proposes revisions to FERC's Uniform System of Accounts and its annual and guarterly forms, statements and reports to better account for and report transactions involving energy storage technologies. Under the NOPR, sellers that pass FERC's existing MBR analyses for energy and capacity would be presumed to lack market power for energy and generator imbalance services in that geographic market. The NOPR also seeks comment on a reporting requirement that would give potential sellers of other ancillary services the information needed to develop market power analyses based on an optional screen designed solely for ancillary services, and it proposes the use of price caps or competitive solicitations to mitigate market power. The NOPR makes a preliminary finding that the proposal to require transmission providers to account for resource speed and accuracy in determining regulation and frequency response reserve requirements is needed to prevent potential undue discrimination against customers that choose to meet their own needs for that ancillary service. It does not mandate a method for meeting this requirement, but proposes that FERC evaluate those determinations on a case-specific basis. Comments on the NOPR were due on or before September 7, 2012.⁷⁸ Comments were submitted by, among others, APPA, Beacon Power, EEI, EPSA, Indicated Suppliers,⁷⁹ the Federal Trade Commission, NU, and SDG&E. This matter is pending before the FERC.

• Order 768: Electricity Market Transparency (RM10-12)

On September 21, 2012, the FERC issued Order 768,⁸⁰ revising its regulations to require certain market participants that are not subject to Section 205 of the FPA and have more than a *de minimis* market presence to file EQRs. Order 768 also refines existing EQR filing requirements by adding new fields for: (1) reporting the trade date and the type of rate; (2) identifying the exchange used for a sales transaction, if applicable; (3) reporting whether a broker was used to consummate a transaction; (4) reporting electronic tag (e-Tag) ID data; and (5) reporting standardized prices and quantities for energy, capacity and booked out power transactions. Order 768 also requires EQR filers to indicate in the existing ID data section whether they report their sales transactions to an index publisher and, if so, to which index publisher(s), and, if applicable, identify which types of transactions are reported, and eliminates the time zone from the contract section and the DUNS data requirement. The FERC indicated that the refinements would increase market transparency for the FERC and the public, and will allow market participants to file the information in the most efficient manner possible. Pursuant to Order 768, the FERC will exempt under the *de minimis* market presence threshold non-public utilities that make 4 million MWh or less of annual wholesale sales (based on an average of the wholesale sales it made in the preceding three years). Order 768 became effective December 10, 2012.⁸¹

Rehearing. Requests for rehearing and/or clarification of Order 768 were filed by APPA/Large Public Power Council ("LPPC"), Associated Electric Coop, EDF, EEI/EPSA, Energy Compliance Consulting, NRECA, Powerex, and the Western power Trading Forum. EEI and LPPC also requested the FERC to immediately grant a partial stay of Order 768's eTag ID provisions, pending a technical conference and further study of those requirements. On

- ⁷⁹ "Indicated Suppliers" are Exelon, Calpine, Dynegy, GenOn and Tenaska.
- ⁸⁰ Elec. Mkt. Transparency Provisions of Sec. 220 of the Federal Power Act, 140 FERC ¶ 61,232 (2012) ("Order 768").
- ⁸¹ Order 768 was published in the Fed. Reg. on Oct. 11, 2012 (Vol. 77, No. 197) pp. 61,869-61,936.

⁷⁷ Order 770 was published in the <u>Fed. Reg.</u> on Nov. 30, 2012 (Vol. 77, No. 231 pp. 71,288-71,312).

⁷⁸ The NOPR was published in the <u>Fed. Reg.</u> on Jul 9, 2012 (Vol. 77, No. 131) pp. 40,414-40,458.

November 19, 2012, the FERC issued a tolling order affording it additional time to consider the rehearing requests, which are pending before the FERC.

Technical Conference. On December 12, 2012, the FERC held a two-part technical conference intended to provide introductory and background information about the EQR process; the second part, to focus on refinements to the existing filing requirements as set forth in Order 768, including the new data fields described above. All those interested were invited to register to participate in-person or to view the conference's webcast. If you have any questions concerning this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

• Order 764: Variable Energy Resources (RM10-11)

On June 22, the FERC issued Order 764 that adopts two reforms from its November 2010 NOPR to remove barriers to the integration of Variable Energy Resources ("VERs") into the transmission system by requiring each public utility transmission provider to: (1) offer customers the option of scheduling transmission service at 15-minute intervals; and (2) incorporate provisions into the pro forma LGIA requiring interconnection customers whose generating facilities are VERs to provide transmission owners with meteorological and operational data to support power production forecasting.⁸² Order 764 provides guidance on how the FERC will evaluate proposed charges for that service, but does not require a standard approach to (or new schedule for) generator regulation service as proposed in the VER NOPR. The FERC will continue to evaluate proposed charges for generator regulation service on a case-by-case basis, and the Final Rule provides a framework for transmission providers to develop proposed charges. In response to comments on the NOPR by several parties, including the joint comments submitted by NEPOOL and the ISO, the Final Rule explicitly clarified that in its compliance filing, a transmission provider may demonstrate how its existing tariffs, business practices or market rules are adequate to satisfy any requirements of the Final Rule. A more detailed summary was circulated by NEPOOL counsel on June 25 under separate cover. Order 764 will become effective on September 11, 2012⁸³ and public utility transmission providers will be required to submit compliance filings within 12 months of that effective date, on or before September 11, 2013. On October 19, EEI requested that the FERC extend for an addition 62 days, to November 12, 2013, the deadline for the compliance filings, so that the initial roll-out and implementation of intra-hour scheduling does not commence during summer peak conditions.

Requests for rehearing and/or clarification of Order 764 were filed on July 23, 2012 by AWEA, BPA, Iberdrola, NRECA, Powerex, Public Interest Organizations, and Public Power. On August 7, Powerex filed an answer to BPA's request for rehearing. On August 22, the FERC issued a tolling order affording it additional time to consider the rehearing requests, which for now remain pending before the FERC. If there are questions on this matter, please contact Eric Runge (617-345-4735; <u>ekrunge@daypitney.com</u>).

• NOPR: Incorporation of WEQ DR and Energy Efficiency M&V Standards (RM05-5)

On April 19, 2012, the FERC issued a NOPR proposing to amend its regulations at 18 CFR § 38.2 to incorporate by reference the business practice standards adopted by the NAESB Wholesale Electric Quadrant ("WEQ") that pertain to the measurement and verification ("M&V") of demand response and energy efficiency resources participating in RTO/ISOs. The FERC states that adoption of the standards is intended to improve the methods and procedures used to accurately measure and compensate demand response and energy efficiency resource performance.

On June 14, 2012, NAESB filed a report informing FERC that it is in the process of revising the relevant energy efficiency business practice standards to remove references to the International Performance Measurement and Verification Protocol. NAESB intends for these minor revisions to create consistency between the WEQ and Retail Electric Quadrant version of the standards. This matter is pending before the FERC.

⁸² Integration of Variable Energy Res., 139 FERC ¶ 61,246 (2012) ("Order 764").

⁸³ Order 764 was published in the <u>Fed. Reg.</u> on July 13, 2012 (Vol. 77, No. 135) pp. 41,482-41,546.

XIII. Natural Gas Proceedings

For further information on any of the natural gas proceedings, please contact Joe Fagan (202-218-3901; <u>jfagan@daypitney.com</u>) or Jennifer Galiette (860-275-0338; <u>jgaliette@daypitney.com</u>).

• Natural Gas and Electric Market Coordination (AD12-12)

As previously reported, the FERC held a regional technical conference, on August 20, 2012, in Boston, aimed at New England stakeholders to discuss coordination between the natural gas and electric markets. This was one of five regional technical conferences the FERC convened in August to discuss gas-electric interdependence issues. The impetus for these technical conferences were the comments gas and electric stakeholders submitted to the FERC earlier this year in this docket, many of which called for such regional technical conferences. A memo discussing the New England technical conference in more detail was distributed to the Participants Committee on September 7, 2012. On November 15, FERC staff released a report detailing the discussions that took place at the five regional technical conferences. The report is available on the FERC's eLibrary.

On November 15, 2012, the FERC issued an order directing further conferences and reports in the gas-electric coordination initiative.⁸⁴ Based on the issues raised during the regional technical conferences in August, this November 15 order directs FERC staff to conduct two technical conferences: one focusing on ways to enhance communication between the two industries; and one focusing on how to design the most efficient scheduling systems for both industries. The November 15 order also requires each ISO and RTO to appear before the FERC on May 16, 2013 and October 17, 2013 to detail their efforts and progress in improving coordination between the industries. At those times, FERC will also want the ISOs and RTOs to discuss any natural gas transportation concerns that arise during the winter heating season and any fuel-related generator outages during the winter and spring. Finally, to monitor the progress made by the two industries, the order directs FERC staff to report to the FERC on natural gas and electric coordination activities at least once each quarter in 2013 and 2014.

In accordance with the November 15 Order, FERC staff issued a notice on December 7 that it will hold a technical conference on February 13, 2013 to elicit input pertaining to information sharing and communications issues between the natural gas and electric power industries. FERC staff requested that interested parties file comments on questions set forth in the notice in advance of the technical conference. Responses to these questions will form the basis of the agenda for and discussion at the February 13 technical conference, and must be filed with FERC on or before January 7, 2013. A supplemental notice will be issued prior to the technical conference with information about the agenda and schedule for the technical conference.

Also since the last report, a meeting of the New England Gas-Electric Focus Group was held on December 19, 2012, and the next focus group meeting is scheduled for January 23, 2013 (those interested and who wish to participate directly should let us know so that they can be added to the focus group distribution list).

• NOI: Enhanced Natural Gas Market Transparency (RM13-1)

On November 15, the FERC issued a NOI seeking comments on what changes, if any, should be made to the regulations under the natural gas market transparency provisions of section 23 of the Natural Gas Act ("NGA"). In particular, the FERC is considering the extent to which quarterly reporting of every jurisdictional natural gas transaction that entails physical delivery for the next day (i.e., next day gas) or for the next month (i.e., next month gas) would provide useful information for improving natural gas market transparency. Comments are due on or before January 22, 2013.⁸⁵

• Enforcement Notice of Alleged Violations

The FERC continues to closely monitor and enforce compliance with regulations governing open access transportation on interstate natural gas pipelines. OE did not issue any notices of alleged violations of the FERC's

⁸⁴ <u>Coordination Between Natural Gas and Elec. Markets</u>, 141 FERC ¶ 61,125 (2012) ("November 15 Order").

⁸⁵ The NOI was published in the <u>Fed. Reg.</u> on Nov 21, 2012 (Vol. 77, No. 225) pp. 69,780-69,785.

regulations since the last report. (A Notice of Alleged Violations is not a formal charge, but suggests that the advanced inquiry is likely to move forward.)

XIV. State Proceedings & Federal Legislative Proceedings

• Connecticut: CT DEEP Study of ISO-NE Impact on Connecticut Ratepayers

As legislatively directed, the Connecticut Department of Energy and Environmental Protection ("CT DEEP") provided to the CT General Assembly's Energy and Technology Committee on August 28 a report

- reviewing the accountability of ISO-NE to CT ratepayers and energy policymakers;
- considering strategies and mechanisms that might mitigate any adverse impacts Market Rule 1 may have on wholesale generation prices in CT and New England and may reduce CT's reliance on the wholesale power market, including, but not limited to, long-term contracts;
- considering the costs and benefits associated with participating in ISO-NE and any potential benefits of joining another RTO or operating outside of the RTO structure;
- examining the FERC framework that has contributed to CT's high electricity rates, and
- considering methods to foster greater transparency.

DEEP indicates that it intends to conduct further study of key policy issues highlighted in this preliminary investigation . DEEP notes that the lack of consumer cost accountability in ISO-NE's mission statement requires additional analysis of the wholesale power markets outside of what ISO-NE and FERC have addressed to date. Within available resources, DEEP will engage experts to study the current markets, and determine whether there are alternatives that could improve efficiency, reduce ratepayer costs, and improve the balance of market objective, engaging ISO-NE, FERC, and other New England states when preparing these evaluations. DEEP also indicated that it will continue to participate and advocate for improvements to the regional market design that can further CT's policy objectives. The report reflects comments submitted by NEPOOL and NEPGA on the initial draft. A copy of the report is available on-line at http://www.dpuc.state.ct.us/DPUCservlist.nsf/DocumentSendOut?OpenView. If you have any questions concerning this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

Massachusetts: DPU Investigation Into Need for Additional NEMA/Boston Generation

On October 1, 2012, the MA DPU voted to open an investigation into the need for capacity in NEMA/Boston within the next 10 years pursuant to Chapter 209, Section 40 of the Acts of 2012. In making its determination, the DPU must include consideration of ISO findings and of the anticipated function of the FCM. Should the DPU "determines that there is a need for additional electric generating capacity in [NEMA/Boston] within the next 10 years," MA DPU may order distribution companies serving NEMA/Boston to solicit competitive proposals from developers and enter into reasonable, cost-effective long-term contracts to deliver such resources to NEMA/Boston. On September 7, MA DPU asked the ISO to provide by October 22 information about the existing generating capacity and demand response resources in NEMA/Boston, the load forecast for the next ten years, the likelihood of retirements and the implementation of transmission upgrades ("Summary of Information").

MA DPU conducted a technical conference on the Summary of Information on November 8, 2012. Interested parties were provided an opportunity to submit initial and reply comments on the Summary of Information and on the question of whether NEMA/Boston needs additional capacity over the next ten years. Interested persons also may comment on the following questions, which will not be addressed at the technical conference: (1) whether the FCM will send the appropriate price signals to incentivize the necessary electric generating capacity or demand response resources to meet any identified need; and (2) whether MA DPU should order distribution companies to enter into cost-effective long-term contracts if a need is identified. Initial comments were due November 27, 2012; reply comments, December 5, 2012. If you have any questions concerning this development, please contact Eric Runge (617-345-4735; ekrunge@daypitney.com).

• Maine: Lewiston Loop CPCN (MPUC 2011-420)

As previously reported, a petition for a CPCN for the Lewiston Loop Project was submitted to the MPUC on November 18, 2011 in Case No. 2011-420. Hearings were held May 23-25, 2012. If there are questions on this matter, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

XV. Federal Courts (Appeals of FERC Decisions & Others)

The following are NEPOOL-related matters, including petitions for review of FERC decisions in NEPOOL-related proceedings, that are currently pending before the United States Court of Appeals for the District of Columbia Circuit (unless otherwise noted). An "**" following the Case No. indicates that NEPOOL has intervened or is a litigant in the appeal. The remaining matters are appeals as to which NEPOOL has no organizational interest but that may be of interest to Participants. For further information on any of these proceedings, please contact Pat Gerity (860-275-0533; pmgerity@daypitney.com).

New England's Order 745 Compliance Filing (12-1306) Underlying FERC Proceedings: ER11-4336⁸⁶ Appellants: EPSA and NEPGA

On July 16, EPSA and NEPGA filed a petition for review of FERC's orders on New England's Order 745 (Demand Response Compensation) filings. On August 16, 2012, EPSA and NEPGA filed a statement of issues as well as an unopposed motion to hold case in abeyance pending the final resolution of Case Nos. 11-1486, et al. (EPSA et al. v. FERC) (*see* Orders 745 and 745-A below). On August 23, 2012, the Court granted the motion to hold the case in abeyance. Motions to govern future proceedings will be due 30 days following the course issuance of mandate in the Order 745 appeal.

Orders 1000 and 1000-A ((12-1232 consolidated with 12-1233, 12-1250, 12-1276, 12-1279, 12-1280, 12-1285, 12-1292, 12-1293, 12-1296, 12-1299, 12-1300, 12-1304, 12-1448, and 7th Cir. 12-2248)
 Underlying FERC Proceedings: RM10-23⁸⁷
 Appellants: SC PSA, Coalition for Fair Transmission, PSEG, and Sacramento Municipal Utility District

Petitions for review of FERC's Order 1000 and 1000-A, as identified in previous reports, remain pending before the DC Circuit. Thus far, docketing statements, statement of issues, and various interventions have been filed. The Court granted a number of motions to intervene on September 9, 2012. On November 6, 2012, the Court dismissed (as premature) Case Nos. 12-1290 and 12-1294, and ordered that remaining cases be held in abeyance pending further order of the Court. On November 14, 2012, MISO Transmission Owners filed a petition for review of Order Nos. 1000, 1000-A and 1000-B (Case No. 12-1448), which was then consolidated on November 15 with the cases consolidated under 12-1232. On December 13, 2012, PPL PJM Companies, filed a motion to intervene. On December 17, 2012, MISO TOs filed their Statement of Issues. January 16, 2013 is the date for filing motions to govern further proceedings.

FCM Re-Design (12-1060 consolidated with 12-1074, 12-1085, and 12-1149) ** Underlying FERC Proceedings: ER10-787; EL10-57; EL10-50⁸⁸ Appellants: NEPGA, NSTAR, MMWEC/NHEC, VT DPS/VT PSB, NRG

Petitions for review of FERC's orders in the FCM Re-Design proceeding were filed by NEPGA on January 27, 2012; by NSTAR on February 3, 2012; by MMWEC/NHEC on February 10, 2012; by VT DPS/VT PSB on March 1, 2012; and by NRG on March 16, 2012. By orders dated February 7, 2012, February 27, 2012, March 2, and March 22, 2012, the Court consolidated the first four cases, with Case No. 12-1060 remaining the lead Case No. On

⁸⁶ 138 FERC ¶ 61,042 (Jan. 19, 2012); 139 FERC ¶ 61,116 (May 17, 2012).

⁸⁷ 136 FERC ¶ 61,051 (Jul. 21, 2011); 139 FERC ¶ 61,215 (May 17, 2012).

⁸⁸ 131 FERC ¶ 61,065 (Apr. 23, 2010); 132 FERC ¶ 61,122 (Aug. 12, 2010); 135 FERC ¶ 61,029 (Apr. 13, 2011); 138 FERC ¶ 61,027 (Jan. 19, 2012).

February 29, 2012, the FERC filed an unopposed motion to hold the NEPGA, NSTAR, MMWEC/NHEC petitions in temporary abeyance pending expiration of the statutory deadline for the filing of petitions for review of the challenged orders. On March 26, 2012, the FERC filed an unopposed motion to allow the parties until April 23, 2012 to negotiate and submit a proposed briefing schedule. On March 27, 2012, the Court granted the FERC's unopposed motion and directed parties to submit proposed formats for the briefing of the cases by April 23, 2012, which were filed. On May 7, 2012, NEPOOL notified the Court of its intent to be aligned as an intervenor in support of NSTAR (12-1074) and MMWEC/NHEC (12-1085), reserving the right to join in an intervenors' brief in support of those petitioners. On October 9, briefs were filed by MMWEC/NHEC, NSTAR, and NEPGA. Supporting petitions were filed on October 23 by NECPUC and PSEG. NEPOOL indicated that it would not join in any intervenor's brief. Pursuant to the July 16, 2012 briefing schedule, the next submission will be FERC's brief, due January 7, 2013; from there Reply Briefs for Respondent/Intervenors Opposed to Generator Petitioners, Respondent/Intervenors Opposed to Utility Petitioners, and ISO (January 22, 2013), Reply Briefs for Generator Petitioners and Distribution Utility Petitioners (February 5, 2013); Final Briefs (March 5, 2013).

Orders 745 and 745-A (11-1486 consolidated with 11-1489, 12-1088, 12-1091 and 12-1093) Underlying FERC Proceedings: RM10-17-000⁸⁹ Appellants: EPSA, CAISO, ODEC, EEI, CA PUC

As previously reported, petitions for review of FERC's Order 745 (Demand Response Compensation) were filed by EPSA on December 23, 2011; by CAISO on December 27, 2011; by Old Dominion Electric Cooperative ("ODEC"); and by EEI and the California Public Utilities Commission ("CA PUC") on February 13, 2012. The DC Circuit consolidated the EPSA and CAISO cases on December 28. By orders dated February 13, 2012 and February 15, 2012, the Court consolidated Case Nos. 12-1088, 12-1091 and 12-1093 with 11-1486. All briefing has been completed.

• FCM Settlement Appeal Remand and Remand Rehearing Orders (11-1422 and 11-1465 consolidated)** Underlying FERC Proceedings: ER03-563-066, -067⁹⁰ Appellants: NEPGA and MA AG, CT AG, MPUC

In continuing litigation arising out of the FCM Settlement, the DC Circuit was requested to review the FERC's 2011 FCM Settlement Remand Order and Remand Rehearing Order by NEPGA on October 31 and by the MA AG, CT AG and MPUC on November 29, 2011. On November 30, the two cases were consolidated and Petitioners in 11-1465 directed to file their statement of issues by December 30, 2011. On December 28, Petitioners filed their non-binding statement of issues to be raised in proceeding. On December 29, the Court granted the interventions by CT AG, ISO, NEPOOL and NEPGA. On January 13, the Court issued an order that parties and *amicus curiae* submit proposed briefing formats for the cases by February 13, 2012. On February 13, 2012, a joint unopposed motion to govern further proceedings was filed. On March 28, the Court issued an order setting briefing schedule and format, which has since been completed. Oral argument was heard on Nov 15, 2012, and the matter is pending before the Court.

Background. As reported for some time, the Supreme Court decided, on January 13, 2010, *NRG Power Marketing, LLC v. Maine Public Utilities Commission*, a case growing out of challenges to the New England Forward Capacity Market settlement agreement. The settlement agreement provides for application of the *Mobile-Sierra* analysis, which creates a presumption that contractual rates are just and reasonable and allows those rates to be set aside only if they are contrary to the public interest, to challenges to the transition rates and the capacity rates that result from the forward capacity auction process. The D.C. Circuit reversed FERC's approval of that provision on the ground that *Mobile-Sierra* protects contract rates only from attack by the signatories to the contract itself. In its decision, the Supreme Court overturned that holding, but it did not decide, whether the transition and auction rates constitute "contract rates" for the purpose of *Mobile-Sierra*, leaving that question to the D.C. Circuit on remand. The D.C. Circuit heard oral argument on these issues on September 20, 2010. On November 5, 2010, the DC Circuit remanded to the FERC for further proceedings the FERC orders approving the settlement agreement's *Mobile-Sierra* provision.⁹¹ The DC Circuit found that the FERC "never articulated in its orders a rationale for its discretion to

⁸⁹ 134 FERC ¶ 61,187 (Mar. 15, 2011); 137 FERC ¶ 61,215 (Dec. 15, 2011).

⁹⁰ 134 FERC ¶ 61,208 (Mar. 17, 2011); 137 FERC ¶ 61,073 (Oct. 20, 2011).

⁹¹ <u>ME Pub. Utils. Comm'sn v. FERC</u>, slip op. (Nov. 5, 2010) at p 11.

approve a *Mobile-Sierra* clause outside the contract context, or an explanation for exercising that discretion" in this case. The DC Circuit indicated that the FERC must explain why, if the auction rates are not contract rates, they are entitled to *Mobile-Sierra* treatment.

FCM Settlement Appeal Remand Order. As noted above, on March 17, 2011, the FERC issued an order on remand finding that the transition rates and the rates that result from the forward capacity auction in the New England Forward Capacity Market (collectively, the "settlement rates") are not "contract rates" for the purpose of applying the *Mobile-Sierra* analysis, which creates a presumption that contractual rates are just and reasonable and allows those rates to be set aside only if they are contrary to the public interest.⁹² The FERC stated, however, that it has the discretion to consider and decide whether future challenges to these settlement rates must overcome a more rigorous application of the statutory just and reasonable standard of review. As part of its ruling, the FERC noted that the settlement rates more closely resemble tariff, not contract rates. The FERC also stated that the utilities, or purchasers of capacity, do not participate in the forward capacity auction and are not contracting with the capacity suppliers. The FERC further stated, however, that nothing in the Federal Power Act or in the court opinions relating to this proceeding, precluded it from applying a more rigorous than just and reasonable standard to settlement rate challenges in the future.

Remand Rehearing Order. Requests for rehearing, challenging aspects of the FERC's reasoning and conclusions in the FCM Settlement Appeal Remand Order, were filed on April 18, 2011 by NEPGA and a group self-styled as the "Applicants."⁹³ NEPGA argued that the FERC erred in considering the rates at issue as anything other than contract rates, which would be subject to a *Mobile-Sierra* "public interest" presumption of reasonableness. Applicants argued that the FERC erred in suggesting that the rates at issue, while they are tariff rates, could nevertheless be made subject to the more stringent *Mobile Sierra* "public interest" standard of review. On October 20, 2011, the FERC denied the rehearing requested, rejecting both arguments.⁹⁴

• Vermont Yankee Complaint (2nd Circuit, 12-707) Plaintiffs: Entergy Nuclear Vermont Yankee & Entergy Nuclear Operations Defendants: VT Governor, Attorney General, and PSB Members

On February 24, Vermont Parties appealed the January 19, 2012 decision of the U.S. District Court for the District of Vermont that, as previously reported, found certain Vermont State Acts were preempted by the Atomic Energy Act and ordered permanent injunctive relief.⁹⁵ Appellant and amicus briefs have been filed. Entergy's brief was filed on August 31, 2012. Motions to expedite oral argument were granted on October 3, 2012. Oral argument is scheduled for January 14, 2013.

⁹² <u>Devon Power LLC</u>, 134 FERC ¶ 61,208 (Mar. 17, 2011).

⁹³ "Applicants" are the CT and MA Att'y Generals, NSTAR, NEICC, and the IECG.

⁹⁴ Devon Power LLC, 137 FERC ¶ 61,073 (2011) ("Remand Rehearing Order").

⁹⁵ Entergy Nuclear Vt. Yankee, LLC v. Shumlin, 2012 U.S. Dist. LEXIS 6894 (VT Cir. Jan 19, 2012).

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